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IN THE UNITED STATES DISTRICT COURT
 1
                      FOR THE DISTRICT OF MARYLAND
 2
                           NORTHERN DIVISION
 3
    STUDENTS FOR FAIR ADMISSIONS, )Trial Day 8
 4
         Plaintiff,
                                    )Civil No.
 5
         VS.
                                    )1:23-cv-2699-RDB
 6
    THE UNITED STATES NAVAL
                                    )Baltimore, Maryland
    ACADEMY, ET AL.,
 7
                                    )September 25, 2024
         Defendants.
                                    )11:05 a.m.
 8
 9
              TRIAL IN THE ABOVE-ENTITLED MATTER CONTINUED
                BEFORE THE HONORABLE RICHARD D. BENNETT
10
11
                         APPEARANCES
12
    On Behalf of the Plaintiff:
         ADAM K. MORTARA, ESQUIRE
         PATRICK STRAWBRIDGE, ESQUIRE
13
         J. MICHAEL CONNOLLY, ESQUIRE
         CAMERON T. NORRIS, ESQUIRE
14
         JAMES HASSON, ESQUIRE
         R. GABRIEL ANDERSON, ESQUIRE
15
         THOMAS R. MCCARTHY, ESQUIRE
         RACHAEL WYRICK, ESQUIRE
16
    On Behalf of the Defendant:
17
         JOSHUA E. GARDNER, ESQUIRE
         CATHERINE M. YANG, ESQUIRE
18
         ANDREW E. CARMICHAEL, ESQUIRE
         JOHN ROBINSON, ESQUIRE
19
         MEDHA GARGEYA, ESQUIRE
         CHRIS E. MENDEZ, ESQUIRE
20
21
    Also Present:
         EDWARD BLUM, STUDENT FOR FAIR ADMISSIONS
         BRUCE LATTA, NAVAL ACADEMY
22
         TRACEY URBAN, PARALEGAL
         LINDSEY O'CONNOR, PARALEGAL
23
         MICHEAL PUSTERLA, IT
         BRIAN SIMMONS, IT
24
                              REPORTED BY:
                       Ronda J. Thomas, RMR, CRR
25
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Ronda J. Thomas, RMR, CRR - Federal Official Reporter

1 (11:05 a.m.)2 **THE COURT:** Good morning, everyone. You all may be 3 seated. 4 I want to apologize for the late start. I had it on 5 really high intelligence this morning that we were going to have a fire drill, and then my key intelligence officer here at 6 the court -- we're laughing -- then advised me later that 7 8 apparently she was ill advised. 9 So Ms. Herndon, who's really good about these things, her application for the CIA has been withdrawn based upon her lack 10 of intelligence. But I've gathered on good authority that we 11 do not have a fire drill today. But I was trying to avoid --12 13 THE CLERK: I didn't say that. 14 **THE COURT:** Well, I think you said that. I'm just trying to make sure -- I was trying to make sure 15 we didn't have to rush out of here at 10:00 and stand out in 16 17 the rain. So I just said we'll just start at 11:00, with not indicating that there had been a breach in the security. 18 And 19 apparently there had not been a breach in security; I had bad 20 intel, as they say, which you all understand. 21 The second matter is is that today is the birthday of my 22 court reporter, Ronda Thomas.

So we have a card here for you, Ronda. Turn around here, dear. There's a card for you. Happy birthday.

23

24

25

(Applause.)

```
And I'll just note that in the card I've indicated to
 1
 2
    Ms. Thomas that, if she hadn't worked for me, she'd be five
 3
    years younger than she is today.
         So, with that, we're ready to continue with the next
 4
    witness for the defense.
 5
         Yes?
 6
 7
             MS. GARGEYA: Good morning, Your Honor.
             THE COURT: Good morning, Ms. Yang.
 8
                                                   Nice to see
 9
    you -- I mean, Ms. Gargeya, nice to see you. We're ready to
10
    start?
11
             MS. GARGEYA: Yes, sir. Defendants will next call
12
    Captain Ed Sundberg.
13
             THE COURT: Yes.
                               Thank you very much.
14
             THE CLERK: Would you please raise your right hand.
15
         (Witness sworn.)
16
             THE CLERK: Please state and spell your first and last
17
    name for the record.
                           Edward Sundberg, E-D-W-A-R-D,
18
             THE WITNESS:
    S-U-N-D-B-E-R-G.
19
20
             THE CLERK:
                         Thank you.
21
             THE COURT:
                         Thank you.
22
         Ms. Gargeya, am I pronouncing your name correctly?
23
         You may begin.
                         Thank you.
24
             MS. GARGEYA:
                           Thank you, sir.
25
                          DIRECT EXAMINATION
```

Ronda J. Thomas, RMR, CRR - Federal Official Reporter

1 BY MS. GARGEYA:

- 2 **Q.** Good morning, Captain Sundberg.
- 3 A. Good morning.
- 4 **Q.** Where do you work?
- 5 A. And U.S. Naval Academy.
- 6 \mathbf{Q} . And what is your position, sir?
- 7 **A.** I am the deputy commandant for professional development.
- $8 \mid \mathbf{Q}$. When did you become the deputy commandant for professional
- 9 | development?
- 10 A. About four months ago.
- 11 **Q.** So May of 2024?
- 12 **A.** Yes.
- 13 **Q.** You've been at the Naval Academy before, right, sir?
- 14 A. I have, as a midshipman.
- 15 **Q.** When did you graduate?
- 16 A. 1997.
- 17 **Q.** And what did you study at the Academy?
- 18 A. Political science.
- 19 **Q.** Have you earned any other degrees?
- 20 A. I have. I've earned a master of arts in national security
- 21 affairs from the Naval Postgraduate School.
- 22 **Q.** How many years have you been on active duty, sir?
- 23 A. Over 27 years.
- 24 **Q.** I see you're an 06, a captain?
- 25 **A.** Yes.

- 1 **Q.** And you're in the surface warfare community?
- 2 **A.** I am.
- 3 **Q.** Have you been deployed, sir?
- 4 A. Yes, numerous times, probably over 10 different
- 5 deployments.
- 6 Q. At a general level, could you describe your career in the
- 7 Navy?
- 8 A. I've been on five different ships, mainly destroyers and a
- 9 cruiser, deployed to the East Coast, West Coast, overseas east
- 10 coast, west coast, yeah, all over the world.
- 11 | Q. Turning to your present tour at the Naval Academy, sir,
- 12 | are you involved at all in admissions?
- 13 **A.** No.
- 14 Q. As deputy commandant for professional development, do you
- 15 | feel bound to follow the directives of the Department of
- 16 | Defense?
- 17 **A.** I do.
- 18 **Q.** And you're in the chain of command, sir?
- 19 **A.** I am.
- 20 **Q.** Who do you report to?
- 21 A. The commandant of midshipmen.
- 22 **Q.** And who does the commandant of midshipmen report to?
- 23 A. The superintendent.
- 24 **Q.** Who reports to you?
- 25 A. So I have five departments that work for me. I have the

- 1 officer accessions talent optimization. I have sailing. I
- 2 have waterfront readiness. I have training in seamanship and
- 3 navigation.
- 4 **Q.** What does the department of officer accessions and talent
- 5 | optimization do?
- 6 A. Essentially, they execute the service assignment process.
- 7 **Q.** This morning, at a high level, we're going to walk through
- 8 | the midshipmen service assignment process.
- 9 First, pretty fundamentally, what is the service
- 10 assignment process?
- 11 | A. Essentially, it assigns midshipmen into the communities of
- 12 | the Navy and Marine Corps upon graduation.
- 13 **Q.** Does race play any role in the service assignment process?
- 14 A. No.
- 15 **Q.** When does the service assignment process happen?
- 16 A. It roughly starts at the end of August of a first-class
- 17 | midshipman's year there. And they're notified at the end of
- 18 November.
- 19 Q. Captain Sundberg, you have a binder in front of you. And
- 20 | we'll put this on the screen too. I'm going to refer you to
- 21 DX157 that's previously been admitted.
- Do you recognize this document, sir?
- 23 **A.** I do.
- 24 **Q.** What is it?
- 25 **A.** It's the service assignment instruction.

- 1 **0.** Who wrote this instruction?
- 2 A. I'm not sure who wrote it. It was written in 2021. I
- 3 | wasn't there.
- 4 | Q. Who is responsible for the midshipmen service assignment
- 5 process?
- 6 A. I am through my officer accession talent optimization
- 7 department.
- 8 Q. Outside of this instruction, sir, do you rely on anything
- 9 else to guide midshipmen service assignment?
- 10 | A. I do. We get some guidance and directives from the chief
- 11 of naval personnel. That -- yeah.
- 12 **Q.** And could you provide examples of those goals and
- 13 | requirements from the chief of naval personnel?
- 14 **A.** Some of those things. They list out some general
- 15 requirements that each of the communities have, from degree of
- 16 requirements to physical requirements. It also lists for us
- 17 | the directive that greater than 95 percent of the midshipmen
- 18 need to commission into the warfighting communities.
- 19 **Q.** Thank you, sir.
- 20 Broadly, what factors go into the midshipmen service
- 21 assignment process?
- 22 **A.** So there are three main factors that go into it.
- One are the midshipmen preferences.
- The second one is, like, needs of the Navy. So think
- 25 about the numbers of billets we have to fill for each of those

1 communities come down to us.

And then the third and last one are the midshipmen aptitude and performance.

- **Q.** Captain Sundberg, of those three areas, what is the most important?
- A. There really isn't one that's most important. I will say that the needs of the Navy and the midshipmen performance drive the process. However, we honor midshipman preference as often as possible.
- 10 **Q.** Okay.

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- Brian, are you able -- perfect. Thank you.
- Is this what you're referring to, sir, that midshipmen qualification, the needs of the Navy and Marine Corps drive the service assignment process; however, midshipmen preferences are honored as often as possible?
- 16 **A.** Yes.
- 17 **Q.** Why is midshipmen preference honored as much as possible?
- 18 A. I don't know for sure. Like I said, I didn't create this
- 19 policy. But I would like to think that, if somebody gets
- 20 assigned a community that they are choosing and want to, that
- 21 they're going to perform better, they're going to have a better
- 22 attitude, and they'll be more successful in that community.
- 23 **Q.** How many communities can a midshipman preference, sir?
- 24 **A.** They can put six preferences in. A couple of those
- 25 communities are first-choice preference only. But preferences

- 1 | two through six need to be of the warfighting communities
- 2 because that gets after the direction that greater than
- 3 | 95 percent of the midshipmen need to be assigned to warfare
- 4 | communities.
- 5 **Q.** What percentage of midshipmen get their first-choice
- 6 preference, sir?
- 7 A. Roughly about 83, 84 percent.
- 8 Q. And what percentage of midshipmen get their first- or
- 9 | second-choice preference?
- 10 A. About 94 percent.
- 11 **Q.** Okay. So once midshipmen rank their preferences, what
- 12 happens?
- 13 **A.** So they rank their preferences. My officer accession
- 14 department allocates those midshipmen to the various
- 15 communities based on those first-choice preferences. Those
- 16 communities stand up a community assignment board where they
- 17 evaluate those midshipmen that are desired in their community.
- 18 They run through their criteria that they have for their
- 19 communities, and they usually rank those midshipmen 1 through X
- 20 to determine which ones they would like to tentatively select.
- 21 **Q.** And X being the number allotted to that community?
- 22 **A.** Correct, or the number of midshipmen that are actually
- 23 desiring that community. But sometimes those numbers don't
- 24 match. Sometimes there's some communities -- there's more
- 25 midshipmen that want the community than we have slots

- 1 available, and so then those communities will have to basically
- 2 make cuts. And those midshipmen then end up getting moved to a
- 3 different community based on their preference.
- 4 Q. Captain Sundberg, you mentioned community assignment
- 5 boards. Who comprises those communities?
- 6 A. Basically, members of those communities that are stationed
- 7 | at the U.S. Naval Academy. Some of the communities do have --
- 8 they bring in folks from the outside at part of those
- 9 communities to evaluate the midshipmen.
- 10 **Q.** Sir, let's discuss what community assignment boards
- 11 | consider when they rank midshipmen.
- 12 Sir, do you mind reading out the highlighted sentences.
- 13 A. "Each community determines the attributes they deem
- 14 necessary for projected success in the assigned warfare
- 15 | specialty and how those attributes are evaluated, such as
- 16 | summer training evaluations, extracurricular activity, ECA
- 17 | participation, screener performance, and order of merit. Order
- 18 of merit is only one of many factors considered in determining
- 19 | the best-qualified midshipmen."
- 20 **Q.** Thank you, sir.
- 21 So each community determines the attributes they deem
- 22 | necessary for projected success in that specialty and how those
- 23 attributes are evaluated, right?
- 24 A. Correct.
- 25 **Q.** What is summer training?

- 1 A. Summer training is -- we send the midshipmen out to the
- 2 | fleet and -- primarily to give them exposure and experience
- 3 | into those communities that they could potentially choose to be
- 4 assigned to upon graduation.
- 5 **Q.** And so communities can decide how they want to rank
- 6 | midshipmen based on the evaluations from those training
- 7 programs?
- 8 A. Correct.
- 9 \mathbf{Q} . And communities can consider extracurricular
- 10 participation?
- 11 A. They can.
- 12 **Q.** What extracurriculars can they consider?
- 13 A. There's a ton of extracurricular activities that the
- 14 midshipmen can belong to, but I'll just give you an example of
- 15 one.
- 16 There's a Surface Navy Association extracurricular
- 17 activity that has some affiliation with the surface community
- 18 and does surface warfare-related-type stuff.
- 19 Q. Thank you, sir.
- 20 And so they can consider extracurricular participation as
- 21 | well?
- 22 A. Correct.
- 23 **Q.** What is screener performance?
- 24 A. Screener performance can mean a couple things depending on
- 25 the community. Some of them have some security clearance

- 1 | screening requirements, and others have physical fitness
- 2 requirements that those communities have that they screen for.
- 3 **Q.** And communities can consider performance on those screener
- 4 | requirements too?
- 5 A. Correct.
- 6 **Q.** And communities can also consider order of merit?
- 7 **A.** They can.
- 8 **Q.** Each community weighs these factors differently, sir?
- 9 **A.** As far as I know, yes.
- 10 **Q.** And order of merit is one of many factors in determining
- 11 | the best-qualified midshipmen, sir?
- 12 **A.** Yes.
- 13 **Q.** Sir, do you know how order of merit is calculated?
- 14 **A.** I do not.
- 15 **Q.** Have you had to weigh any midshipmen's order of merit for
- 16 | this year's process yet?
- 17 **A.** I have not.
- 18 **Q.** What do community assignment boards do with all these
- 19 | factors?
- 20 **A.** They put them all together. They, like I said, rank the
- 21 midshipmen based on their community's requirements and -- to
- 22 tentatively select the best-qualified midshipmen for their
- 23 community.
- 24 **Q.** Thank you, sir.
- Now, once communities rank the midshipmen, what happens?

A. So the communities will rank the midshipmen depending on what the community has to fill as far as the requirements of the Navy gives them to fill versus the numbers of midshipmen that are qualified and put that community down as a preference.

Some communities have more midshipmen that want them than others, and other communities have less. And so the communities will make their choices up to the number that they're required to. Those other midshipmen that are not selected, my officer accession department reallocates them to

- 10 their next community of choice. And then those midshipmen
- 11 basically go through that similar process with their new
- 12 community to see how they fare, how they rank in that
- community. And that process is iterative until all the goals
- 14 are met.

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- Q. Sir, is there a body that helps with ensuring that those goals are met?
- 17 A. Yes. So after the community assignment boards do their 18 rankings, then there's a service assignment review board that
- 19 is convened that monitors that process between the communities
- 20 to ensure that all the goals are met based on OPNAV directive.
- 21 **Q.** OPNAV being?
- 22 **A.** The operational Navy staff. Sorry.
- 23 **Q.** Oh, no problem, sir.
- So who makes up the service assignment review board?
- 25 A. It's comprised of five voting members, myself as the

- 1 chairman; and then the leads of the four major communities, if
- 2 | you will, the Marine Corps, the surface warfare community,
- 3 aviation, and submarine communities.
- 4 **Q.** And how does the service assignment review board
- 5 | redistribute midshipmen?
- 6 A. I would theoretically, because I'm not sure; I haven't
- 7 done this part of the process yet. But how it's supposed to
- 8 happen is they're supposed to monitor that distribution between
- 9 | the communities, that they're done in an appropriate manner.
- 10 And at the end, if there's any hard spots that need to be
- 11 | filled, that they're done accordingly.
- 12 **Q.** Thank you, sir. Do either the community assignment boards
- 13 or the service assignment review board consider race?
- 14 A. No.
- 15 **Q.** So once all midshipmen have been distributed and the
- 16 | numbers have been met from OPNAV, what happens?
- 17 A. The SARB makes a recommendation up to the commandant for
- 18 endorsement on those assignments, and then that gets forwarded
- 19 up to the superintendent for final approval.
- 20 **Q.** The SARB being the service assignment review board?
- 21 **A.** Yes.
- 22 **Q.** And, generally, midshipmen should know their community
- 23 assignment by November?
- 24 A. Correct.
- 25 **Q.** We talked about how order of merit is one of many factors

- 1 that communities consider when ranking midshipmen. Does order
- 2 of merit play a role after midshipmen are notified of their
- 3 | service assignment?
- 4 A. It does.
- 5 **Q.** What is that role?
- 6 A. It can play into assignment of school dates, say, flight
- 7 | school, nuclear power school, or even ship selection. It's the
- 8 primary means for doing -- not the only one but the primary one
- 9 for doing those type of assignments.
- 10 **Q.** This is what you're referring to, sir?
- 11 **A.** Yes.
- 12 \mathbf{Q} . Do you know why order of merit is the primary but not
- 13 | singular measure for purposes of follow-on requirements?
- 14 **A.** I don't.
- 15 **Q.** And, to your knowledge, order of merit is not considered
- 16 after these follow-on requirements, right?
- 17 A. Correct.
- 18 MS. GARGEYA: No further questions at this time, Your
- 19 Honor.
- THE COURT: Thank you very much, Ms. Gargeya.
- 21 With that, cross-examination, Ms. Wyrick.
- 22 CROSS-EXAMINATION
- 23 BY MS. WYRICK:
- 24 **Q.** Hi Captain Sundberg. I'm Rachael Wyrick. I represent
- 25 Students for Fair Admissions.

- 1 We've not met before, correct?
- 2 A. Correct.
- 3 **Q.** You attended the Naval Academy, correct?
- 4 A. Correct.
- 5 **Q.** And the Naval Postgraduate School for your masters?
- 6 **A.** Yes.
- 7 **Q.** All right. And you were assigned surface warfare out of
- 8 | the Academy; is that correct?
- 9 A. Correct.
- 10 **Q.** And since then you've been to Millington, Tennessee,
- 11 | twice?
- 12 A. Correct.
- 13 **Q.** And you've been to Rhode Island once or twice?
- 14 **A.** Yes.
- 15 **Q.** Been a lot of different places.
- 16 You've been to Japan twice; is that right?
- 17 A. Correct.
- 18 **Q.** And some other places in between.
- Just out of curiosity, did you choose any of those duty
- 20 stations, or were you ordered there?
- 21 A. I guess it's both.
- 22 **Q.** And you entered this role in May; is that correct?
- 23 A. Correct.
- 24 **Q.** So this is your first round of really seeing this matching
- 25 process work out?

- 1 A. Correct. Yeah, it's just getting started.
- 2 Q. Right. You're here to discuss the service selection
- 3 process from the Naval Academy to various Navy and Marine Corps
- 4 communities. Is that an accurate description?
- 5 **A.** It is.
- 6 Q. Your job is to help match midshipmen and their strengths
- 7 and preferences with the needs of the Navy and Marines. Do I
- 8 | have that right?
- 9 A. Correct.
- 10 **Q.** Would you describe it any other way?
- 11 **A.** No.
- 12 **Q.** And you've done placements or assignments like this
- 13 | before; is that correct?
- 14 A. Yes.
- 15 **| 0.** Similar?
- 16 | A. Similar based on the three things that we use for the
- 17 process, yes.
- 18 **Q.** You've been at Navy Personnel Command out of Memphis
- 19 twice?
- 20 A. Correct.
- 21 **Q.** So I want to make sure I understand a few things. I don't
- 22 | want to go back through everything that we've just seen, but
- 23 there are a few things I have some questions about and I'd like
- 24 | your help clarifying.
- 25 If we can pull up DX157 that's already in evidence. It's

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1 | also PX309.
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- So I just want to go over this at a very high level. We can use this document, but I really just want some clarity from you.
- I think I understand, but can we go to the community
 service and screening section on page 2.
- 7 That will be 5(a)(2) at the bottom of the page. It says,
- 8 | "Some Navy and Marine Corps communities have additional
- 9 documented screening requirements"; is that right?
- 10 A. Correct.
- 11 **Q.** Who conducts those community service screenings? Is that
- 12 | the same thing as the CAB?
- 13 A. The CAB? The CAB, the community assignment board,
- 14 doesn't -- the board itself does not conduct those screenings.
- 15 Those screenings are done ahead of time with the communities.
- 16 **Q.** Okay. Perfect. So that's before the CAB review?
- 17 A. Correct.
- 18 **Q.** All right. How many members -- I just want to make sure I
- 19 get this right. How many members are on each CAB?
- 20 **A.** That depends. It's up to the community to decide.
- 21 **Q.** Do you know if there's an average range or number?
- 22 **A.** I don't.
- 23 **Q.** You're not aware?
- All right. And how many CABs are there?
- 25 A. I don't have an exact number. I would like to say that

- 1 every community has one, but I don't think that's the case.
- 2 **Q.** And so is it -- the community service screenings is for
- 3 academic, physical, and professional aptitude; is that right?
- 4 **A.** Restate the question, please.
- $5 \mid \mathbf{Q}$. I think it's 5(a) on page 2. It says, "Midshipmen
- 6 | Screening." It's for medical and community-specific screening
- 7 | for academic, physical, and professional aptitude.
- 8 So is that what happens prior to the CAB review by members
- 9 of the different communities?
- 10 **A.** Yes. The -- there are some qualifications that are
- 11 | required that each of the communities have. Sometimes those
- 12 | midshipmen don't meet those qualifications, and so they're not
- 13 | allowed to choose those particular communities.
- So, as an example, if they're not physically qualified,
- 15 | they're not able to choose certain communities.
- 16 **Q.** And this screen evaluates candidates merely on a pass/fail
- 17 basis; is that right?
- 18 | A. I can't say that for sure for all of them, that they're
- 19 pass/fail, because I know some of the screenings are numerical.
- 20 | So there could be a range. But, again, I don't know all the
- 21 communities' requirements.
- 22 **Q.** Is this screen to evaluate a candidate against those
- 23 additional minimum qualifications you just described?
- 24 | A. They're the same qualifications that are listed there that
- 25 the community assignment boards evaluate, the ones that we

- 1 listed before from all of those different activities to
- 2 | screening requirements to physical and medical requirements.
- 3 **Q.** Okay. Let's take a look at some of them, then.
- 4 For example, on page 3, the second full paragraph. For
- 5 | midshipmen who desire a Marine Corps assignment, they must
- 6 complete leatherneck training; is that right?
- 7 A. Correct.
- 8 **Q.** And that's an example of something that these screens
- 9 | would evaluate?
- 10 A. Correct.
- 11 **Q.** Great. In the next paragraph, for midshipmen who desire a
- 12 Navy or Marine aviation assignment, they must attain qualifying
- 13 scores on the aviation selection test battery.
- 14 Do you see that?
- 15 **A.** I do.
- 16 **Q.** And that's another example of what these community
- 17 | screening panels might evaluate?
- 18 A. Correct.
- 19 **Q.** Great.
- 20 And for those interested in submarine and nuclear warfare,
- 21 | a selection panel screens academic, athletic, and performance
- 22 records; is that correct?
- 23 A. Correct.
- 24 **Q.** And under (e), midshipmen interested in SEALs must meet
- 25 physical and medical requirements of a Naval special warfare

- 1 officer candidate; is that accurate?
- 2 **A.** It is.
- 3 **Q.** And they must participate in and complete one of the SEAL
- 4 | screeners; is that right?
- 5 A. Correct.
- 6 **Q.** And do you know what those SEAL screeners entail?
- 7 **A.** Not specifically, no.
- 8 **Q.** It also says that they must complete SEAL officer
- 9 assessment and selection; is that accurate?
- 10 A. Correct.
- 11 \mathbf{Q} . And moving on, for those interested in an explosive
- 12 ordinance device assignment, they must meet all physical and
- 13 | medical requirements of an EOD officer; is that right?
- 14 **A.** It is.
- 15 **Q.** And they must complete an EOD screen; is that accurate?
- 16 A. (No audible answer.)
- 17 **Q.** The instructions refer to an EOD accessions board on
- 18 page 4. And am I correct in my understanding that that is
- 19 different than a community assignment board?
- 20 **A.** Can you show me the paragraph.
- 21 **Q.** Yes. It is on page 4, paragraph 4.
- Is that the same thing as what some of these community
- 23 screenings would do and that happens before the CAB review?
- 24 A. It's the same thing, that I'm aware of.
- 25 **Q.** Great. Thank you.

- So you would agree that these assignments I just went through are examples of communities that have additional minimum qualifications; is that correct?
- 4 A. Correct.
- 5 | Q. So what happens after these selection panels do their
- 6 | work? Is that when it next moves to the community assignment
- 7 boards?
- 8 A. It depends on the community, but some of these panels are
- 9 | the same thing as the community assignment boards.
- 10 **Q.** So if it's the same thing or if it's moved on to a
- 11 different CAB, that's where the hard ranking of the midshipmen
- 12 occurs; is that right?
- 13 A. Or the panels. The panels, community assignment board,
- 14 some of the communities use those terms synonymously. And
- 15 | they've already ranked those midshipmen, and they've produced
- 16 some tentative selections of which they would like to do based
- 17 on the numbers that they have to fill.
- 18 **Q.** And let's say it goes to the CABs. Let's say that the
- 19 | screening panel is different than the CAB for a specific
- 20 | community. That is where -- or when CABs would start ranking
- 21 midshipmen. And the ranking determines follow-on requirements,
- 22 | like ship assignment, flight school, or nuclear power school
- 23 dates; is that right? That's on page 3 in paragraph A.
- 24 A. That's not correct.
- 25 **Q.** That's not correct. Can you explain to me?

A. Those community assignment boards, if they are separate from a panel, then that means the panel probably didn't rank them; and so then the community assignment boards would rank those midshipmen to fill the numbers that they have.

5

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25

- But the school dates and follow-on assignment dates happen after the midshipmen have already been assigned a community and approved by the superintendent.
- 8 **Q.** All right. But that -- am I correct that that is where the order of merit really comes into play, is for those follow-on?
- A. Depends on how you're using the term "really comes into play," like "really." I would say it's used in the process.
- As I said before, it's one of the factors before, and it's the primary factor after notification is complete with determining school dates and ship assignments.
- 16 **Q.** Primary but not singular measure for this purpose is what --
- 18 A. For this purpose, follow-on notification, yeah.
- Q. I'd like to now talk about where folks tend to go when we're looking at these assignments. If we can look at what's been marked as Plaintiff's Exhibit 610, which is already in evidence.
 - This is a document entitled "USNA Class Years 2014 to 2024." It was prepared by internal research at the Naval Academy and reports class year by service assignment and by

- 1 race/ethnic group.
- 2 So please go ahead and take a look. At the bottom left
- 3 corner it says the source is MIDS, which is the Midshipmen
- 4 | Information System; is that right?
- 5 A. Yes. I don't know what MIDS stands for, but...
- 6 **Q.** That's the same system where midshipmen designate their
- 7 | six preferred service assignments. Do you agree?
- 8 A. Correct.
- 9 **Q.** So this is data your office uses to effectuate placements
- 10 | at some point; is that right?
- 11 A. That's not correct.
- 12 **Q.** It's not correct. Could you tell me what they use that
- 13 | information for?
- 14 A. I don't at all. My office doesn't either.
- 15 **Q.** Okay. Back on 309, page 4, paragraph B, it refers to
- 16 midshipmen designating their preferred service assignments in
- 17 MIDS. That is accurate?
- 18 A. That's correct.
- 19 **Q.** But you don't know where that information goes after its
- 20 entered into MIDS?
- 21 A. Which information are you referring to?
- 22 **Q.** The midshipmen preference entry.
- 23 A. It stays in MIDS. The midshipmen preference entry stays
- 24 in MIDS.
- 25 **Q.** All right. Let's go back to 610, please. The first page

- 1 | reflects data for 2014; is that correct?
- 2 **A.** Yes.
- 3 **Q.** Let's flip to the back page. It's page 11. And take a
- 4 look at the 2024 data for some of those assignments we
- 5 discussed earlier.
- 6 You'll see special operations EOD. No African Americans
- 7 | went to special operations in 2024; is that correct?
- 8 A. If you're telling me, sure. I wasn't here, so...
- 9 **Q.** And no -- let's look at special warfare SEALs. No African
- 10 Americans went to the SEALs in 2024; is that correct? Can you
- 11 | see that on the screen?
- 12 | A. It's blank; so the assumption is it's zero, but I don't
- 13 know, like I said.
- 14 Q. Yes, sir. And submarine nuclear, last one, four African
- 15 Americans went to submarines in 2024; is that right?
- 16 MS. GARGEYA: Your Honor, I'm going to object on
- 17 | foundation. Captain Sundberg wasn't here for this service
- 18 assignment cycle. This is from 2024. He joined the Naval
- 19 Academy around May 24th of this year.
- THE COURT: Well, I understand. We can go through
- 21 | this a little bit. I mean, if he has only limited knowledge of
- 22 | it, we don't just need to go through a document and have the
- 23 counsel just cite what the document states.
- So I'll let it go a little further, but you've got to lay
- 25 a little more foundation. If he's not really part of the

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creation of this document, Ms. Wyrick.
                                            It's in evidence.
 1
 2
             MS. WYRICK: Your Honor, I'm finished using it at this
 3
    point.
             THE COURT:
                         That's fine. That's fine.
                                                     The objection
 4
 5
    is noted. Thank you. It's withdrawn, then. Objection's
    withdrawn.
 6
    BY MS. WYRICK:
 7
         Captain Sundberg, are you familiar with the type of data
 8
 9
    or the types of historical placements of midshipmen at
10
    different assignments?
11
         No.
    Α.
12
         You're not. So you don't know whether special
13
    operations -- based on what you've just seen, could you tell me
14
    that special operations is one of the least diverse selection
    assignments?
15
             MS. GARGEYA: Your Honor, objection.
16
17
             THE COURT: Sustained. He doesn't have any basis for
18
    the knowledge. That's clearly argument counsel can make.
                                                                It's
19
    inappropriate question, and it's sustained. Objection is
    sustained.
20
21
             MS. WYRICK: Yes, Your Honor. No further questions,
22
    then.
           Thank you for your service.
23
             THE COURT: Thank you very much, Ms. Wyrick.
24
         Any redirect, Ms. Gargeya?
25
             MS. GARGEYA:
                           No, Your Honor.
```

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THE COURT:
                         Captain Sundberg, thank you very much for
 1
 2
    being here. And thank you for your service. With that, you
 3
    are excused. You shouldn't discuss your testimony with anyone
 4
    in the event that you're called back to the witness stand.
 5
    Thank you, Officer -- Captain Sundberg.
             THE WITNESS: Thank you, Your Honor.
 6
 7
             THE COURT: Thank you very much.
         With that, as I understand it, the next witness is
 8
 9
    Stephanie Miller. Is that right, Mr. Carmichael?
10
             MR. CARMICHAEL: Yes, Your Honor. Deputy Assistant
11
    Secretary of Defense.
12
             THE COURT: Okay. Thank you.
13
             MR. STRAWBRIDGE: While Ms. Miller takes the stand,
14
    Your Honor --
                                She's in the courtroom. Go ahead.
15
             THE COURT: Sure.
             MR. STRAWBRIDGE: I just wanted to make a quick note
16
17
    that Ms. Wyrick has to depart for a previously scheduled
18
    engagement. As you know, she came to us in the middle of this
    trial as a bit of relief. I did not want her to be able to
19
20
    leave without noting for the Court --
21
             THE COURT: Ms. Wyrick, nice to have you. And good
    luck in the traffic out there in the rain.
22
23
             MS. WYRICK: Thank you very much.
24
             THE COURT:
                         Have a nice day.
25
             THE CLERK: Good morning. Please raise your right
```

```
hand.
 1
 2
         (Witness sworn.)
 3
             THE CLERK: You can have a seat. Please state and
 4
    spell your first and last name for the record.
 5
             THE WITNESS:
                           Stephanie Miller. Stephanie is
    S-T-E-P-H-A-N-I-E.
                        Last name Miller, M-I-L-E-R.
 6
 7
             THE CLERK:
                         Thank you.
             THE COURT:
                         Mr. Carmichael.
 8
 9
                          DIRECT EXAMINATION
    BY MR. CARMICHAEL:
10
11
         Good morning, Ms. Miller.
    Q.
12
         Good morning.
    Α.
13
         Where are you currently employed?
         I work for the Department of Defense, specifically within
14
    the Office of the Secretary of Defense.
15
16
         And is there another level down at the -- that you work
    Q.
17
    at?
               Within the office of the Secretary of Defense, I
18
19
    specifically work for the Undersecretary of Defense for
20
    Personal and Readiness, who is presently the Acting Honorable
21
    Secretary Ashish Vazirani.
22
    Q.
         What is the Office of the Undersecretary of Defense?
23
         Broadly, it's the undersecretary that's responsible for
24
    personnel and readiness, which encompasses a couple of
25
    different categories, such as health affairs, manpower and
```

- 1 reserve affairs, our readiness division. There's multiple
- 2 different divisions within P&R that broadly help manage with
- 3 | the services, service members families, and support programs.
- $4 | \mathbf{Q}$. What is your current job title?
- 5 A. My title is the deputy assistant secretary of defense for
- 6 | military personnel policy.
- 7 **Q.** What are your job responsibilities?
- 8 A. Broadly, I'm responsible for working with the services and
- 9 providing oversight to maintain the all-volunteer force.
- 10 **Q.** Does your office oversee the service academies?
- 11 A. We do as part of our accession division.
- 12 **Q.** When did you assume your present position?
- 13 **A.** Approximately two years ago, in summer of 2022.
- 14 **Q.** Is your position part of the senior executive service?
- 15 **A.** It is.
- 16 **Q.** What is the senior executive service?
- 17 A. The senior executive service is the cadre of senior
- 18 civilians, roughly equivalent to our general and flag officers.
- 19 It's a portion of the Department of Defense that helps maintain
- 20 | continuity as we see political leadership and military
- 21 | leadership evolve over time.
- 22 **Q.** Can you provide exams of some of the policies you
- 23 currently oversee?
- 24 A. Certainly. Within our accession division, it's broadly
- 25 responsible for all entry requirements. That includes

recruiting, qualification standards, medical standards. It includes looking at N strength and the number of service members we need to bring in each year.

It also looks at recruiting, marketing and advertising, and other incentives. It's responsible for the GI Bill within our office of enlisted personnel division that's responsible for officer assignments, to include joint officer assignments.

It's responsible for awards and decorations, such as the Medal of Honor. It's responsible for voluntary education programs and programs for separation and retirement of all service members.

And then within our pay and compensation division, we broadly set pay policy to include basic pay tables, special incentive pays. We look at geographic incentive pays, hazardous duty pays, imminent danger pay. We look at retirement pay, such as -- at various different ways of managing the force through pay incentives.

Within our general and flag officer division, we manage on behalf of the Secretary of Defense the assignment and promotions of all one- through four-stars and work in combination with the Chairman of the Joint Chiefs of Staff for selection to joint assignment positions, such as combatant command position.

Within our financial readiness division, we're broadly responsible for working with the services to ensure financial

- readiness for service members and families, to include managing responsibly the blended retirement system.
- And last, but not least, we're also responsible for the armed forces chaplain's board as well.
- 5 **Q.** In your current position, have you testified before
- 6 | Congress?
- 7 **A.** I have.
- 8 **Q.** What was the topic of your most recent congressional
- 9 testimony?
- 10 A. In 2021 I represented the department to Congress on issues
- 11 pertaining to recruiting and retention.
- 12 **Q.** How long have you been part of the senior executive
- 13 | service?
- 14 A. Approximately 10 years.
- 15 **Q.** Is that all with the Department of Defense?
- 16 A. It is. I served approximately six years as the director
- 17 of accession policy, a little bit over a year as the director
- 18 of office and enlisted personnel management and general and
- 19 | flag officer management, and then the last two as the deputy
- 20 assistant secretary of defense for personnel military policy.
- 21 Q. You -- I think you mentioned that you were the director of
- 22 officer and enlisted personnel. What were your job
- 23 responsibilities of director of officer and enlisted personnel?
- 24 A. I'll just expand a little bit on what I mentioned before.
- 25 That division is responsible for working with the services for

- 1 | the management of current service members focused on
- 2 recruiting, retention, and assignment as well as separation and
- 3 retirement.
- 4 **Q.** And what was your position prior to that?
- 5 **A.** Prior to officer and enlisted personnel management, I was
- 6 the director of accession policy.
- 7 **Q.** What does accessions mean?
- 8 **A.** Accessions is a term that we use just broadly to mean
- 9 entering into the military, making that conversion from a
- 10 | civilian to a military member.
- 11 $| \mathbf{Q}$. What policies were you responsible as director of
- 12 | accessions?
- 13 A. Again, I'll expand a little bit on what I said before.
- 14 This has to do with everything from marketing and advertising,
- 15 working with the services for broad programs to increase
- 16 propensity and willingness to serve. It also helps manage the
- 17 entry requirements, establishes many of the entrance
- 18 requirements such as moral, medical, conduct, dependent status,
- 19 et cetera.
- 20 We're also responsible for working with intel and security
- 21 to establish personnel security and suitability requirements
- 22 | for entry into the military.
- 23 And then we work certain incentive programs, such as the
- 24 | GI Bill and others to incentivize individuals to continue -- or
- 25 to select military service.

- We're also responsible for all military testing programs,

 such as the Armed Services Vocational Aptitude Battery, the

 ASVAB, and other officer accession requirements, such as the

 aviation battery that was previously mentioned.
- And we're responsible for officer commissioning sources,

 such as the Academy's ROTC programs, enlisted-to-officer

 programs, and other smaller programs, such as Officer Candidate

 School.
- 9 **Q.** Was this also an SES position?
- 10 **A.** It was.
- 11 **Q.** How long did you serve as the director of accessions?
- 12 **A.** Approximately six years.
- 13 **Q.** And what other positions have you held at the Department
- 14 of Defense?
- 15 A. Prior to the senior executive services positions that we
- 16 just discussed, I served as a special assistant to both
- 17 | Secretary Hagel and Secretary Carter in a broad capacity,
- 18 responsible for P&R programs, personnel and readiness programs,
- 19 and some other programs, such as budget and comptroller.
- 20 **Q.** What positions did you hold before you joined the
- 21 | Department of Defense?
- 22 **A.** Before I was a member of the Office of the Secretary of
- 23 Defense, I was a civilian for the Department of the Navy. I
- 24 | served as a legislative fellow working for Senator Susan
- 25 Collins as a Navy civilian. I also served in the Navy's Office

- 1 of Diversity and Inclusion in the Office of Women's Policy.
- 2 **Q.** Were you ever on active duty?
- 3 **A.** I was, yes. I served on active duty from approximately
- 4 | 2001 to 2008 and then served several years following as a
- 5 reservist.
- 6 \mathbf{Q} . What was your specialty while you were on active duty?
- 7 A. I was a surface warfare officer, largely focusing on
- 8 engineering systems.
- 9 **Q.** Did you deploy when you were surface warfare officer?
- 10 **A.** I did.
- 11 | Q. When and where did you deploy to?
- 12 **A.** I deployed twice, largely to the Middle East, during 2002
- 13 and 2003 in support of the Iraqi Freedom and Operation Enduring
- 14 | Freedom.
- 15 **Q.** Could you describe your post-high school education.
- 16 A. Yes. I went to Villanova University on a Navy ROTC
- 17 | scholarship. I have a degree in English literature and
- 18 business administration with a naval science minor. And then I
- 19 pursued a master's degree and hold a master's in education from
- 20 | George Washington University in adult education and human
- 21 resources.
- 22 MR. CARMICHAEL: Your Honor, at this point I'd like to
- 23 qualify Ms. Miller as an expert in military personnel policy.
- THE COURT: Any voir dire on this, Mr. Strawbridge?
- MR. STRAWBRIDGE: No, Your Honor.

- THE COURT: She'll be so accepted as an expert in the area of military personnel policy.
- 3 MR. CARMICHAEL: Brian, could we pull up DX81, please.
- 4 BY MR. CARMICHAEL:
- 5 **Q.** Ms. Miller, what is this document?
- 6 A. This instruction is one of the instructions that we have
- 7 oversight for, or I specifically have oversight. This is a
- 8 Department of Defense Instruction 1322.22. This is military
- 9 | service academy as it broadly governs the management of the
- 10 | service academies.
- 11 **Q.** Is the Naval Academy a primary commissioning source for
- 12 Navy and Marine Corps officers?
- 13 **A.** It is.
- 14 **Q.** What are the other primary commissioning sources for Navy
- 15 and Marine Corps officers?
- 16 A. The other two primary sources are Reserve Officer Training
- 17 Corps, ROTC, and OCS, Officer Candidate School.
- 18 **Q.** I want to pull up 3a and b.
- Does 3a and b describe some of the primary purposes of the
- 20 | service academies?
- 21 **A.** It does. It specifically provides information about the
- 22 purpose of the service academies and their general objectives.
- 23 Q. Could you read the 3a and b into the record.
- 24 **A.** Yes.
- 3a states that "The academies provide, each year, newly

commissioned officers to each service that have been immersed in the history, traditions, and professional values of the military services and developed to be leaders of character, dedicated to a career of professional excellence in service to the nation.

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- 3b. "The accession of those officers generates a core group of innovative leaders capable of thinking critically, who will exert positive peer influence to convey and sustain these traditions, attitudes, values, and beliefs essential to the long-term readiness and success of the military services."
- 11 **Q.** When somebody graduates from the Naval Academy, what is their rank upon commissioning?
- 13 A. They would either be an ensign in the Navy or a second
 14 lieutenant in the Marine Corps. We generally refer to that as
 15 01, which is the first level of commission service.
- 16 **Q.** When somebody graduates from ROTC, what is their rank upon commissioning?
- 18 A. It is also 01, also an ensign or a second lieutenant.
- Q. When somebody graduates from OCS, what is their rank upon commissioning?
- A. Most people who graduate from OCS would also be an ensign, second lieutenant, or an O1. However, within OCS we allow for constructive credit in certain scenarios where an individual has attained a high degree of education or professional licensure, which will allow us to bring them in at a slightly

- 1 higher rank if it's deemed appropriate to do so.
- 2 **Q.** If most individuals commission from the Naval Academy ROTC
- 3 and OCS as the same rank, 01, then what's the purpose of the
- 4 Naval Academy?
- 5 **A.** I think citing right back here to this exhibit, to
- 6 | Sections 3a and 3b, the academies are innovative and specific
- 7 | institutions that we rely upon to have a steeped officer corps
- 8 | that graduates with a greater degree of knowledge, expertise,
- 9 and understanding of military tradition and history than what
- 10 | we necessarily see at ROTC and OCS.
- 11 Inevitably, ROTC, OCS, and the Academy all obtain a
- 12 baseline level of requirements to be a successful naval or
- 13 Marine Corps officer; however, the academies, including the
- 14 Naval Academy, is specifically designed to ensure a higher
- 15 degree of experience, education, qualification, and preparation
- 16 for officership. And as you can see here, we rely upon them to
- 17 be a positive peer influence to others from other commissioning
- 18 | sources to help convey that military and Navy history and
- 19 tradition.
- 20 **Q.** About what percentage of new Navy and Marine Corps
- 21 officers each year are commissioned out of the Naval Academy?
- 22 **A.** Approximately 20 percent.
- 23 **Q.** About what percentage of new Navy unrestricted line
- 24 officers each year are commissioned out of the Naval Academy?
- 25 A. Approximately 28 to 30 percent.

- $1 \mid \mathbf{Q}$. What explains that higher percentage of new unrestricted
- 2 | line officers?
- 3 **A.** As was stated by the previous witness, we have
- 4 requirements for the Naval Academy to commission approximately
- 5 | 95 percent or higher of their graduating classes into those
- 6 unrestricted line warfare communities.
- 7 MR. CARMICHAEL: Brian, we can take that down now,
- 8 please.
- 9 BY MR. CARMICHAEL:
- 10 **Q.** What is an unrestricted line officer in the Navy?
- 11 | A. An unrestricted line officer is the category of
- 12 | communities within the United States Navy that broadly
- 13 encompass our warfare specialties.
- 14 | Q. What are examples of communities of -- or specialties for
- 15 | an unrestricted line officer?
- 16 A. These include communities such as the surface warfare
- 17 | communities -- those are our ships at sea; aviation; it
- 18 | includes our submarine officers and special forces to include
- 19 explosive ordinance disposal.
- 20 **Q.** Are unrestricted line officers the only officers in the
- 21 Navy that can command ships and submarines and aircraft
- 22 squadrons?
- 23 A. Correct.
- 24 | Q. What is a command billet?
- 25 A. A command billet is that senior leadership opportunity

- 1 where we have individuals who compete, and they're selected
- 2 based upon their sustained performance over time. Most often,
- 3 they're sustained in superior performance at sea, and they are
- 4 generally responsible for our warfare fighting platforms.
- 5 **Q.** Why are unrestricted line officers the only officers that
- 6 can command our warfare fighting platforms?
- 7 **A.** Because they develop over the course of a career specific
- 8 knowledge, skills, abilities to actually manage the multiple
- 9 different warfighting dynamics on a certain platform. They've
- 10 been trained in joint qualifications. They know the
- 11 operational structure of the military and how to operate within
- 12 | it. They understand how to broadly work with other military
- 13 | services and international forces. They have ultimate
- 14 responsibility for their unit to include responsibility to
- 15 apply the Uniform Code of Military Justice in discipline
- 16 | situations.
- 17 **Q.** Does this mean that most command billets are unrestricted
- 18 | line officers?
- 19 A. Correct.
- 20 | Q. Is having a command billet important for promotion in the
- 21 Navy?
- 22 | A. It is, ultimately. For our senior cadre of leadership,
- 23 | which generally would include our 06s, often captains or
- 24 | colonels and beyond into the general and flag officer ranks,
- 25 | it's of critical importance to be selected and to perform well

- 1 in a command billet.
- 2 **Q.** Are disproportionate number of warfare command billets
- 3 | filled by Naval Academy grads?
- 4 A. They are. As an example, right now we have 12 Navy
- 5 carriers, and of those 12, 8 of them are commanded by Naval
- 6 Academy graduates, meaning that approximately 67 percent of our
- 7 | largest warfighting platform in the United States Navy is
- 8 commanded by a Naval Academy graduate.
- 9 \mathbf{Q} . By contrast, what is a restricted line officer in the
- 10 Navy?
- 11 **A.** A restricted line community are those communities that
- 12 | largely are in combat support roles. This would include
- 13 | intelligence, cryptology, supply, and logistics.
- 14 **Q.** What is a staff corps officer in the Navy?
- 15 A. A staff corps officer is a cadre of officers that usually
- 16 | correlate to a profession outside of the military. So these
- 17 | are your medical officers, your dental officers, your JAGs or
- 18 lawyers, and chaplains.
- 19 **Q.** Now putting up a charge of officer ranks.
- 20 We've talked a lot about this during the trial, but we now
- 21 have the visual that we can put in the record.
- Is the gold bar on the far left, is that an 01?
- 23 **A.** It is.
- 24 **Q.** And this is the rank we were talking about earlier that
- 25 Naval Academy, ROTC, and most OSC graduate as?

- 1 A. Correct.
- 2 **Q.** I want to go to the other side where we start at 07 where
- 3 | it says "General officer, flag officer."
- 4 Do you see that?
- 5 **A.** I do.
- 6 **Q.** What is a flag officer?
- 7 **A.** A flag officer is a term that we use for those officers
- 8 | that have achieved the admiral ranks, either one-star through
- 9 | four-star.
- 10 **Q.** What is the significance of a flag officer?
- 11 | A. That is our senior-most leadership cadre inside of the
- 12 United States Navy and is equivalent, of course, to one-
- 13 | through four-star generals as well.
- 14 **Q.** Can you give the Court some examples of what positions you
- 15 | might see somebody fill at the 07, 08 level?
- 16 A. Certainly.
- 17 At an 07 and even 08 level, that's generally the first
- 18 opportunity to command an integrated warfare group such as a
- 19 carrier strike group, which would include the carrier as well
- 20 as several other ships.
- 21 And then at the 09, that's the three-star level, that
- 22 | would be where you would start to see deputy commanding
- 23 generals of combatant commands and other joint integrated
- 24 global organizations.
- 25 And then at the 010, or four-star, level that's where you

- 1 | see the Chairman of the Joint Chiefs of Staff and a service --
- 2 or a service commanding officer such as the chief of naval
- 3 operations.
- 4 $| \mathbf{Q}_{\cdot} |$ And the combatant commanders, are those 010 as well?
- 5 **A.** They are as well. All of our combatant commanders are
- 6 010s, or four-star admirals or generals.
- $7 \mid \mathbf{Q}$. Are the majority of flag officers in the Navy also
- 8 unrestricted line officers?
- 9 A. Correct.
- 10 **Q.** About what percentage are unrestricted line officers?
- 11 | A. Within the Navy, out of all officers, it's approximately
- 12 | 68 percent. And then when you look at the 09s and 10s, it's as
- 13 | much as 78 percent of Navy flag officer positions are
- 14 unrestricted line positions.
- 15 **Q.** Why are such a high percentage of flag officer billets
- 16 unrestricted line officer billets?
- 17 A. Ultimately, because we rely upon those ranks, again, to
- 18 | lead those joint integrated warfare fighting areas, both the
- 19 platforms and manage the ability to apply strategic strike
- 20 capabilities to support national defense priorities.
- 21 **Q.** Do a large percentage of flag officers in the Navy and
- 22 | Marine Corps tend to be Naval Academy graduates?
- 23 A. They do.
- 24 **Q.** About what percentage?
- 25 A. Generally, it's a larger proportionate population than

- 1 what we see from other commissioning sources.
- 2 **Q.** Ms. Miller, plaintiffs has alleged that Naval Academy
- 3 graduates comprise a small fraction of all entry-level naval
- 4 officers and, therefore, those graduates cannot make a
- 5 difference in terms of the diversity of the officer corps.
- 6 What's your reaction to that claim?
- 7 A. I think that reflects a lack of appreciation for how
- 8 | important those officers are and the knowledge, skills, and
- 9 abilities that they graduate with by virtue of having spent
- 10 | four to five years at the Naval Academy or truly any service
- 11 | academy.
- 12 Again, it constitutes 20 percent of the graduating class.
- 13 But, again, proportionately for those that retain, we see them
- 14 | selected at higher rates than other commissioning sources for
- 15 those senior positions, both 06 and admiral.
- 16 \mathbf{Q} . And you said earlier that it was -- that two-thirds of the
- 17 | carriers are commanded by Naval Academy grads?
- 18 A. That's correct.
- 19 **Q.** I think we had -- Admiral Fuller testified yesterday that
- 20 | it was 40 percent of Naval Academy -- 40 percent of the flag
- 21 officer ranks are Naval Academy grads. Is that number
- 22 | consistent with what --
- 23 | A. That's consistent with what I have reviewed as well.
- 24 **Q.** Have you heard the military described as a closed-loop
- 25 | promotion system?

- 1 A. Yes. That's a term that we frequently use.
- 2 **Q.** What does that mean?
- 3 **A.** Generally, it means that there's limited opportunity to
- 4 | actually bring in an officer outside of the initial
- 5 commissioning point.
- 6 $| \mathbf{Q}_{\cdot} |$ Why is a closed pipeline relevant to the Navy's diversity
- 7 efforts?
- 8 A. Because we, again, have limited opportunity to bring
- 9 people in during the course of a career. Specifically within
- 10 those unrestricted line or warfighting communities, we have
- 11 even statutory requirements that require officers to build
- 12 | certain skills over time such as joint qualifications.
- 13 You cannot obtain the rank, particularly of three and four
- 14 stars, if you've not obtained those certain qualifications that
- 15 | inherently are only attained during the course of a full
- 16 | career.
- 17 **Q.** So I kept this chart up here because I want to walk
- 18 | through some illustrations of what a closed-loop system is. My
- 19 understanding is that your brother is the commanding officer of
- 20 a Navy destroyer presently?
- 21 **A.** He is, yes.
- 22 **Q.** Okay. If you don't mind, I'll use him as an example in
- 23 | there -- in this.
- 24 So what is a destroyer?
- 25 A. So a destroyer is one of our primary warfare platforms.

- 1 It's often the first opportunity for command for a surface
- 2 | warfare officer.
- 3 **Q.** And what rank is somebody when they're commanding a
- 4 destroyer?
- 5 **A.** Generally an O5, also known as a commander.
- 6 **Q.** So that's the silver oak leaf in the middle of the chart?
- 7 **A.** It is, yes. Correct.
- 8 **Q.** Okay. About how long would it take for somebody to become
- 9 an 05 and a commander of a destroyer?
- 10 A. Usually about 15 to 20 years.
- 11 \mathbf{Q} . Can you give me an example of the typical pipeline that
- 12 | would lead to command of a destroyer?
- 13 A. I can. So for commander of a destroyer, a surface warfare
- 14 officer would have to, again, demonstrate sustained performance
- 15 over multiple jobs. So starting the beginning as an O1 and O2,
- 16 you would serve as two division officer tours, frequently on
- 17 two different ships.
- 18 You would then have some time at shore, where you would
- 19 start working on those joint qualifications. Then you would
- 20 return to sea as a department head, most often for two
- 21 department head tours, again, frequently on two different
- 22 platforms.
- You would then return to shore for a shore tour, again
- 24 | working on those joint qualifications. You would return to sea
- 25 as an executive officer, or the second in command of that ship.

- 1 And, eventually, if you do a good job in that XO tour, then you
- 2 | will move forward to be an O5 commander of that same ship.
- 3 **Q.** Okay. And so just for the record, the division officer
- 4 tours, those were 01, 02?
- 5 A. Correct. And then department head is generally 03, 04.
- 6 Executive officer can start as 04, and frequently you fleet up
- 7 to 05, and then the captain of the ship of a commander --
- 8 excuse me -- of a destroyer in this case would be an 05.
- 9 **Q.** Is there any way to short-circuit that process and bring
- 10 | in somebody from the outside and put them right in as commander
- 11 of a destroyer?
- 12 **A.** No.
- 13 **Q.** Okay. And then what would somebody -- from 05 on, what's
- 14 another command position that somebody might have as the 06,
- 15 | the next one over?
- 16 **A.** As an 06, or a captain in the Navy, you would have the
- 17 opportunity to compete for what we refer to as a senior command
- 18 position or a major command position. These are going to be
- 19 command of a larger ship, often a cruiser or a large-deck
- 20 amphibious ship.
- 21 **Q.** I think Admiral Fuller yesterday said he was commander of
- 22 a destroyer squadron as an 06. Is that --
- 23 A. Yes, that's another example. We have various different
- 24 commodores and captains that serve in a role that is
- 25 responsible for destroyer squadrons to help overseas, multiple

- 1 different destroyer squadrons.
- I served in a destroyer squadron. And, Drew, I believe
- 3 you did too. I think we served at the same time in two
- 4 different destroyer squadrons.
- 5 **0.** Correct.
- 6 If the officer is selected for 07, what might be a command
- 7 | that they might have?
- 8 A. So, again, at 07 and early 08, again, that would be the
- 9 opportunity to command, say, a carrier strike group, which
- 10 | would be an integrated unit of multiple different ships.
- 11 | Q. How long would it typically get to be commander of a
- 12 | carrier strike group?
- 13 A. Usually about 25 to 30 years.
- 14 **Q.** Is there any way to short-circuit that and bring in
- 15 somebody right from the outside and make them commander of a
- 16 | carrier strike group?
- 17 **A.** No.
- 18 | Q. Okay. So let's go all the way to the right side for the
- 19 | four stars.
- Is that the rank of the chief of naval operations?
- 21 **A.** It is.
- 22 **Q.** Okay. About how long would it take somebody to become the
- 23 chief of naval operations?
- 24 A. Approximately 35 or more years.
- 25 **Q.** Is there any way to short-circuit that and bring in the

- 1 CEO of some other company and put them in as the chief of naval
- 2 operations?
- 3 **A.** No.
- 4 | Q. Now, we just went through an example of how the closed
- 5 | system works for the Navy.
- 6 Does it work the same way for the Marine Corps?
- 7 **A.** Generally, yes.
- 8 MR. CARMICHAEL: Thanks, Brian. We can take that down
- 9 now.
- 10 BY MR. CARMICHAEL:
- 11 **Q.** Can DoD, the Navy, and Marine Corps consider race and
- 12 ethnicity later in an officer's career when making promotion
- 13 | and assignment decisions?
- 14 A. No.
- 15 **Q.** So in a closed-loop promotion system, how can the Navy and
- 16 | Marine Corps attain a racially and ethically diverse group of
- 17 | senior officers to command ships, submarines, and aircraft
- 18 | squadrons?
- 19 **A.** It relies in that large part on that large incoming group
- 20 through our accession and commissioning sources.
- 21 **Q.** Does the fact that the Navy and Marine Corps cannot
- 22 typically consider race and ethnicity in making promotion
- 23 assignment decisions later in an officer's career make it more
- 24 or less important to consider race and ethnicity for admittance
- 25 to the Naval Academy?

- 1 A. I believe more because, again, you have to start with that
- 2 | large pool that you bring in. And then you need to sustain and
- 3 develop them over the course of time, making sure that they
- 4 obtain the wide range of experiential learning and then
- 5 | qualifications in joint assignments to then be even eligible to
- 6 compete for our higher leadership positions.
- 7 **Q.** Are there certain Navy unrestricted line communities that
- 8 are less diverse than others?
- 9 **A.** There are. Generally, we see less diversity in our
- 10 aviation, submarine, and special forces divisions.
- 11 **Q.** Plaintiff has made the argument that, to achieve diversity
- 12 | in certain communities, that the Navy could stop considering
- 13 race and admissions to the Naval Academy but then consider race
- 14 and ethnicity in assignment process to reallocate officers to
- 15 | different communities.
- 16 What's your reaction to that argument?
- 17 **A.** Again, I think that that lacks an appreciation for overall
- 18 | human resources management and military personnel management.
- 19 We want to make sure, as the previous witness indicated,
- 20 | that we have a strong match between the knowledge, skills,
- 21 capabilities, and interests of the individuals to the service
- 22 opportunities that we have.
- 23 And we try to do that to the greatest extent that we can,
- 24 as indicated by some of the percentages that the previous
- 25 witness provided. It is true that certainly we do take into

- account, where needed, the needs of the individual service
 concerned, but we recognize and have evidence over many years
 of managing the force that if we inevitably force someone to go
 into a community that they're not necessarily interested in,
- 5 then we're likely to see higher attrition over time, which is 6 not in the best interests of the Navy nor the department.
- Q. If you took somebody from -- you know, say, an African
 American and took them from the surface warfare community and
 made them an aviator, does that just mean the surface warfare
- 11 A. That's correct, Drew.

community is now less diverse?

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- I mean, generally, because we have this closed-loop system both in the United States military but also at the service academies, because the number of individuals that we can either bring into the academies or sustained in active duty service is constrained by Congress, then, inevitably, if you're moving one group of people from a community to another, it's just essentially redistributing the total population.
- 19 **Q.** I think I saw you reaching for water. You might not have 20 known, but I put it behind the screen.
- 21 **A.** Thank you.
- Q. Okay. I want to discuss ROTC for a bit now.
 What is ROTC?
- 24 A. ROTC is another one of our primary commissioning sources.
- 25 It stands for Reserve Officer Training Corps.

- 1 | Q. How do the military services award ROTC scholarships?
- 2 A. It's vis-a-vis a selection board. Because we only have
- 3 ROTC units at certain brick-and-mortar universities and
- 4 colleges, we have to rely upon where the individual is actually
- 5 offered admissions. And then we can take a look at if they
- 6 | meet the certain qualifications to become an officer, certainly
- 7 | baseline qualifications in terms of academic performance as
- 8 | well as medical requirements and then ability to successfully
- 9 complete the course of instruction and ultimately the potential
- 10 to be a successful officer.
- 11 | Q. How is that -- how is ROTC different than the Naval
- 12 Academy?
- 13 **A.** The Naval Academy and ROTC programs are two very different
- 14 programs. Within ROTC, again, we're relying upon the initial
- 15 | admissions of the college or university where the ROTC unit is
- 16 | located. So we're not evaluating necessarily their academic
- 17 | qualifications to complete that four years of academic
- 18 | instruction; rather, we're looking at their ability to complete
- 19 | the specific academic and training and education requirements
- 20 | we have in addition to their potential to be an officer.
- 21 And, generally, because there are certain restrictions
- 22 | both from a legal and policy level on considering race and
- 23 ethnicity or gender in a selection process, then we cabin our
- 24 | review to that whole-person review outside of those dynamics.
- 25 **Q.** So I think you mentioned this, but does the Navy consider

1 | race and ethnicity when awarding ROTC scholarships?

A. We do not. And, again, I mentioned one of the reasons for that.

The other reason is that we have a broad representation of ROTC units across the country to include a wide range of colleges and universities which also includes historically Black colleges and universities and other minority-serving institutions. And so generally we see a higher percentage of diversity coming out of those ROTC programs by virtue of those schools.

I should also acknowledge it's a wide range of how schools are necessarily classified, Tier 1 versus Tier 2 schools. And so the range, if you will, of academic rigor might be different across the spectrum.

- **Q.** Does DoD monitor the location and size of an ROTC unit to see if it's producing a diverse group of officer candidates?
- A. We do. Among many different ways of evaluating the health of our commissioning sources, we will take a look at whether we're seeing applications increase or decrease. We take a look at four-year, three-year, and two-year scholarship opportunities.

We take a look at where we're seeing applications for ROTC at certain schools increase or decrease. And then we try to manage the total number of scholarships to ensure that we're responsive to where we're seeing the demand signal as well as

making sure that we have a broad range of, I would say,
geographic representation.

- **Q.** Has the fact that civilian universities cannot consider race and ethnicity in their admissions impacted the diversity of the officers coming in through ROTC?
- A. I think that remains to be seen. It's something that we're certainly keeping close tabs on by virtue of some of the more recent admissions outcomes that are being reported by schools such as MIT and Harvard.

I think it reasons that we may see a decline in diversity ultimately within ROTC units since, again, we're reliant upon their entry and acceptance into those colleges and universities before we can award them a scholarship.

Q. If DoD does see a -- I'll start that over.

If DoD does see a reduction in diversity at ROTC, would that mean that consideration of race and ethnicity in the admissions process at the Naval Academy would increase in importance?

A. I certainly believe so. Again, it's one of the limited areas where we are able to take that small consideration. And if we are unable to do so in other aspects and we see that diversity decline in some of those other commissioning sources, then it becomes ever more important to ensure that other primary commissioning sources such as the Naval Academy do have that representation.

- 1 \mathbf{Q} . I want to now put up DX204.
- 2 Ms. Miller, have you seen this document before?
- 3 A. I have.
- 4 **Q.** What is this document?
- 5 A. This is an analysis that was provided to the Court. It's
- 6 generally -- it generally represents the type of analysis that
- 7 | we do to analyze the health of our commissioning sources. It
- 8 | broadly provides a snapshot of retention over several different
- 9 critical points as well as looking at specific representation
- 10 demographics in certain grades.
- 11 $| \mathbf{Q}_{\cdot} |$ Looking at the top, it says -- well, let's turn to page 2.
- 12 At the top it says that this is from the Defense Manpower
- 13 Data Center active-duty master file from 2001 to 2024.
- 14 What is the Defense Manpower Data Center?
- 15 | A. The Defense Manpower Data Center, or DMDC for short, is
- 16 the primary and authoritative source from which we do personnel
- 17 and manpower analysis. They maintain the overall statistics
- 18 | for the Department of Defense. They're the authoritative
- 19 | source for this data.
- 20 **Q.** Why does the data start in 2001?
- 21 **A.** For a few different reasons. Generally, we felt that '01
- 22 | through 2024, 2023 represented a 20-plus-year career, which
- 23 gives you a sense of retention patterns over time through that
- 24 20-year point, which is when individuals can obtain a full
- 25 retirement.

- It's also where we had the most consistent data available to us and the most recent.
- 3 **Q.** It's also a good year group. It'll actually have me in there, then.
- 5 A. And myself.
- 6 (Laughter.)

7 BY MR. CARMICHAEL:

- 8 \mathbf{Q} . Did DoD only present data on active-duty service members?
- 9 A. We did. We did that on purpose because, again, all
- 10 graduates from the Naval Academy must graduate, with rare
- 11 exception, into the active-duty force. And then it also
- 12 provides the most representative sample of a typical career
- 13 pattern.
- We certainly could have included reserve component
- 15 information. Reserve component promotion and retention looks
- 16 very different and has different requirements than active duty;
- 17 | so it was most important to provide the active-duty
- 18 | information.
- 19 **Q.** Okay.
- 20 Can we turn to page 3, please.
- 21 What is Table 1?
- 22 **A.** Table 1 is a coded race and ethnicity group definition
- 23 table. It provides the codes that we typically use associated
- 24 with the definitions for race and ethnicity.
- 25 **Q.** Why were these specific race and ethnicity groups used for

1 | this document?

- 2 **A.** This corresponds to guidance from the Office of Management
- 3 and Budget that applies to all federal agencies.
- 4 **Q.** When does DoD collect this demographic information from
- 5 | the service member?
- 6 **A.** Typically, we collect it at the point of entry. So in
- 7 | this case it would be on entry into the Naval Academy. And
- 8 | there's frequently an opportunity to update this information
- 9 throughout the course of an individual's career. That most
- 10 often occurs when you report into a new command and you're
- 11 | reviewing all of your personnel information with the
- 12 administrative division.
- 13 **Q.** So this is all -- this would be self-identified?
- 14 **A.** It is, yes.
- 15 **Q.** And I see on Table 1 there's an abbreviation that
- 16 | indicates multiple race codes. Who would be encompassed in the
- 17 | multiple race codes category?
- 18 A. It could essentially be two different communities. It
- 19 could be those that actually self-identified as being
- 20 | multiracial, or it could be those who actually selected two
- 21 different races such as Black/African American or
- 22 White/Caucasian.
- 23 **Q.** Could we now turn to page 4, please.
- Okay. This page is headed "USNA and USMC Active Duty 01
- 25 Racial and Ethnic representation over time."

- 1 What does Table 2 on this page show?
- 2 A. Table 2 provides that '01 year group by cohort size by
- 3 race and year group.
- 4 **Q.** Are there any trends that you see in this data?
- 5 A. Yes. Generally, the data indicates that we've seen an
- 6 increase in Black, multiracial, and Asian representation over
- 7 | the course of time.
- 8 Q. Can we go to page 5, please.
- 9 What does Table 3 on page 5 show?
- 10 | A. Table 3 is the same information essentially as Table 2 but
- 11 | now represented as a percentage of the total year group.
- 12 **Q.** Are there any trends that you see in this one?
- 13 **A.** Again, this helps represent that growth over time in
- 14 | specific areas such as Asian, Black, and multiracial.
- I should note too that we do see a corresponding decline
- 16 | in the White/Caucasian, but that reasons is, again, this is a
- 17 | closed-loop system. So, inevitably, if you see one group
- 18 | increase, you're likely to see another group decrease.
- 19 **Q.** Okay. And then -- I guess this is what you were
- 20 | mentioning, that in 2001 there was an 85 percent White and then
- 21 | in 2023 72 percent?
- 22 A. Correct.
- 23 **Q.** Could we turn to page 6, please.
- 24 What does Figure 1 on this page show?
- 25 A. I'm sorry. I thought you were continuing your question.

- 1 **Q.** No, no. I'm switching pages.
- 2 What does Figure 1 on this page show?
- 3 **A.** Figure 1 is a graphical representation of that same
- 4 | information that was on the previous table. In this case, we
- 5 | combined all of the minority groups together for the ease of
- 6 being able to observe the trends.
- 7 And what you can generally see here is that, over time,
- 8 minority has increased and we've seen some decline in White.
- 9 But, again, that's rational in this case.
- 10 **Q.** Because it's a closed loop?
- 11 A. That's correct.
- 12 **Q.** I think you used the term, it was "a finite number"?
- 13 A. Correct. Again, statutorily controlled.
- 14 **Q.** Could we turn to page 7, please.
- What does Figure 2 on this page show?
- 16 A. Figure 2 is the same graphical representation as Figure 1.
- In this case, you can see the dotted line, which
- 18 essentially is the raw data juxtaposed against the trends line.
- 19 We provided this just so that you could see the variation over
- 20 time.
- 21 **Q.** Okay. Is this dotted line behind every trend line that
- 22 | we're going to go through?
- 23 **A.** It is, yes.
- 24 **Q.** I think we have two on each. So we'll just skip the
- 25 dotted line one going forward to move it forward.

- 1 Could we go to page 8, please.
- What is Table 4 showing at the top of page 8?
- 3 **A.** This shows that same '01 year group cohort size but now
- 4 demonstrating ethnicity.
- 5 **Q.** What are the ethnicity categories represented here?
- 6 A. In this case, HSP stand for Hispanic, NOD stands for not
- 7 disclosed, NOH stands for not Hispanic.
- 8 **Q.** Why were these specific ethnicity categories chosen here?
- 9 A. Again, OMB has us collect the data this way and
- 10 essentially only provides one ethnicity category, which is
- 11 Hispanic.
- 12 **Q.** And what does the bottom table show, Table 5?
- 13 A. That is the same information now represented by percent.
- 14 **Q.** Could we go to Figure 3 on page 9.
- 15 What does this chart show?
- 16 **A.** This is the graphical representation of that previous
- 17 table. And here you can observe that we've seen a slight
- 18 | increase in Hispanic representation over time, again, with a
- 19 | slight decrease in the non-Hispanic.
- 20 **Q.** Do you know why that there would be a high percentage
- 21 | there on the ethnicity category of undeclared?
- 22 **A.** I do not. This is self-reported data.
- 23 **Q.** Could we go to page 11, please.
- This one is titled "USN and U.S. Marine Corps active-duty
- 25 retention over time."

1 | What does retention mean in this context?

- 2 **A.** Here what we provided was what we call retention at the
- 3 officer first gate. So this is at approximately five years of
- 4 | service. For the benefit of being able to determine what the
- 5 | retention pattern was in this data, which is typical, we
- 6 provided five years and six months to account for any changes
- 7 or separations.
- 8 **Q.** What does first gate mean?
- 9 **A.** So first gate typically refers to the first opportunity
- 10 | that the majority of officers have the ability to leave the
- 11 military service, in this case, the Navy.
- 12 **Q.** Okay. And you said that was five years for most graduates
- 13 of the Naval Academy?
- 14 A. That's correct.
- 15 **Q.** Are there some circumstances it would be longer than five
- 16 | years?
- 17 A. There are. Our aviation pipelines typically incur a
- 18 | larger -- longer service obligation. It's typically eight
- 19 years. In some cases we do allow graduates to go on to pursue
- 20 | additional education, graduate school education, in which case
- 21 | we may add an additional service obligation. That situation
- 22 applies to my current military assistant, who went to Oxford
- 23 after graduation.
- 24 **Q.** What does the chart at the bottom show, Table 6, I guess?
- 25 **A.** So this shows the average retention rates by race,

- 1 category, and year group at that first five-year period, five
- 2 years and six months.
- 3 **Q.** Could we go to page 12, please.
- 4 What does Figure 5 on page 12 show?
- 5 **A.** This shows the trend for retention. It's the graphical
- 6 representation of that previous chart. It shows it at that
- 7 | first-gate period by racial category.
- 8 **Q.** Are there any trends you see in this -- in this chart?
- 9 **A.** Generally we see retention improving over the course of
- 10 time for both groups.
- 11 **Q.** Okay.
- 12 | Could we go to page 14, please.
- 13 What is shown on this page?
- 14 A. This is first-gate retention by ethnicity.
- 15 **Q.** Are there any trends you can identify from the data here?
- 16 A. Again, we see relative improvement in retention patterns
- 17 over the course of time. It would be appropriate to
- 18 | characterize the non-Hispanic retention category as somewhat
- 19 more flat.
- 20 **Q.** Before we move on from first-gate retention, are there
- 21 any -- are there any overall trends that you see for first-gate
- 22 retention?
- 23 A. Again, we're seeing general retention improvement over the
- 24 course of time, which is good. Again, as that first
- 25 opportunity to potentially leave the military service, we want

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to make sure that we are retaining that largest pool of talent forward to eventually select for other leadership opportunities.
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So this gives us a good sense of what pool we may be working with versus those that might have elected to leave, which is a loss for us in terms of training and education, particularly at the academies, where we invest anywhere between 250 to 400,000 in each individual at a service academy.

- **Q.** So goes without saying, I guess. You said it is a very good thing that if -- that retention from net Naval Academy graduates is going up beyond the five-year mark?
- 12 A. Correct.

- **Q.** Could we turn to page 17, please.

 14 What is shown on that page and in this chart?
- 15 A. So this is 10-year retention by race.
- **Q.** Why was the 10-year mark picked for this dataset?
- A. 10-year is a typical and critical point in time for us to observe retention patterns amongst officers. This is typically when most officers will have obtained a higher degree of qualification and certification.

For example, within the aviation community at this point, they have obtained their flight qualifications and have likely performed a large number of flight hours through their first operational assignments. That means that they may be attractive to outside companies, like the airlines.

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So we see dynamics, such as kind of pull factors, from those civilian opportunities; and then we see some internal factors, push factors, such as the fact that at this point they may have attained a family to include children. This is when we start to see interest in geographic stability start to emerge. So that may play a decision in the retention patterns.
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At 10 years we're also starting to get a good sense of how competitive they are for those future opportunities and whether they may be on track or slightly off track. This is a key moment in time to be either able to have that conversation with the officer and advise of additional training and assignment opportunities to help make them more competitive later on or for some reason they are so far off track that it is not in their best interest to potentially retain.

- **Q.** Could we go to page 18, please.

 What does Figure 9 on that page show?
- 17 A. Excuse me. Could you repeat the question?
- **Q.** Yes. What does Figure 9 on that page show?
- **A.** So this shows 10-year retention by racial category.
- **Q.** Are there any trends you see in this chart?
- 21 A. Here, we see a slight improvement over the course of time
- 22 | for both minority and White categories.
- 23 Q. Could we go to page 20, please.
- 24 What does this chart show?

25 A. This shows 10-year retention by ethnicity category.

- 1 **Q.** Are there any trends you see in this chart?
- 2 A. In this chart we see that the non-Hispanic population has
- 3 | generally increased over time, and we do see declines in the
- 4 Hispanic population.
- 5 **Q.** I'll ask you a question about that in a minute. But for
- 6 | now we'll go on to page 22.
- 7 What is depicted on that page?
- 8 A. This is retention at 15 years of service, and this is
- 9 specifically by race group and year group.
- 10 **Q.** Why was 15-year picked for this dataset?
- 11 | A. 15 years is another typical time period in which we review
- 12 | the status of officer health. We know that generally, if the
- 13 officer has retained at 15 years, then they're most likely to
- 14 | continue on to retain to at least 20, which was that point in
- 15 time I mentioned where you qualify for full retirement
- 16 benefits.
- 17 It's also the point in which we are seeing selection to
- 18 | some of those significant command opportunities, and so that
- 19 gives us a sense of where we might see our future leaders start
- 20 | to emerge. And it's a critical period in which we start
- 21 | working with individuals to place them into development
- 22 opportunities that generally lead to stronger consideration for
- 23 flag or general officer.
- 24 **Q.** Could we go to page 23, please.
- 25 What does Figure 13 on that page show?

- 1 A. This represents -- it's a graphical representation of that
- 2 previous table that shows trends over time for race category at
- 3 the 15-year point.
- 4 **Q.** Are there any trends you see in this chart?
- 5 **A.** Again, we see some small growth over time in retention for
- 6 the minority population. And we see some small decline for
- 7 White, but it can also be characterized as relatively flat.
- 8 **Q.** Can we turn to Figure 15, please. Page 25, Figure 15.
- 9 What does Figure 15 on this page show?
- 10 **A.** This is a graphical representation of 15-year retention by
- 11 ethnicity.
- 12 **Q.** Are there any trends you see in this chart?
- 13 A. Yes. We see a decline in Hispanic retention over time,
- 14 and we see, again, relatively flat retention at non-Hispanic.
- 15 This makes sense to me given what we looked at at 10 years.
- 16 $| \mathbf{Q}$. Has DoD looked into what appears to be a decline in
- 17 | retention rates for Hispanic at the 10- and 15-year mark?
- 18 A. We have. I would say that we have reviewed that in a
- 19 broad sense across all Hispanic officer retention patterns.
- 20 But since that pattern is consistent with what we see here for
- 21 | the Naval Academy graduates, I think it's applicable.
- 22 **Q.** And what did DoD learn with that study?
- 23 **A.** There's a range of factors that we have observed that play
- 24 | into Hispanic officer retention over time. A couple of those
- 25 factors could be the initial community that they select to go

into. In some cases, even if it is an unrestricted line community, there are certain platforms within those communities that may be more advantageous than others.

For example, we often see more senior officers selected from those who go to cruiser or destroyer tours than we might see from amphibious ships.

Same thing within the aviation community. We see kind of greater promotion opportunities from our fixed-wing aircraft, such as fighter jets, as opposed to rotary wing or helicopters or some of other platforms, such as P8s which are essentially our submarine hunters. So it could be a matter of where they are entering into initially.

We also see that, within the Hispanic officer population, they're very strong on community and family ties. So we do see sometimes they are requesting to stay in a certain location for geographic stability, both for their immediate family and perhaps their extended family.

Then we also have observed that there may be a lack of general mentorship and coaching and education that may be occurring that kind of plays into, ultimately, some of their requests for certain assignments.

It's critically important, as we've observed in multiple different studies, to have these strong mentorship and development opportunities to advise individuals where they should be considering opportunities that may lead to further

advancement.

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- Q. Do you think having a more diverse officer corps helpsprovide those greater mentorship opportunities?
- 4 A. Absolutely. I think it would be a mistake to assume that
- 5 | you have to have a mentor or coach that looks exactly like you,
- 6 but I think that it is certainly appropriate -- and the
- 7 | evidence and research would demonstrate this, that there is a
- 8 | certain benefit to being able to connect with an individual who
- 9 perhaps has shared experiences as you. That might be the same
- 10 | race or ethnicity or gender, or it could be amongst race,
- 11 ethnicities, or genders, particularly in minority communities,
- 12 because there's often shared experiences in terms of being a
- 13 | smaller representation as part of a larger organization.
- So it is important to make sure that we have that broader
- 15 officer pool with diverse representation to provide that
- 16 | mentorship in coaching and also to demonstrate that you can do
- 17 | this. We often find within these communities that there's a
- 18 | lack of self-efficacy or belief that they can be successful,
- 19 | particularly if they don't see those that look like them who
- 20 | have already achieved that success.
- 21 **Q.** Could we turn to page 28, please.
- 22 What does that page show.
- 23 | A. Here we see -- just to make sure, at page 28, Table 12?
- 24 **Q.** Yes. Page 28, Table 12.
- 25 A. This is information for 20 years of service by racial

- 1 group, specifically for Naval Academy graduates into the Navy
- 2 and Marine Corps.
- 3 **Q.** How does the 20-year data differ from the retention data
- 4 | at the 5-, 10-, and 15-year marks that we just went through?
- 5 **A.** These are counts or snapshots in time within each year
- 6 using the September information, so fiscal year date, within
- 7 each cohort.
- 8 **Q.** Are there any trends you see in this chart?
- 9 **A.** Generally, we see, again, an improvement over time of
- 10 | minority populations, specifically Asian, Black, and
- 11 | multiracial.
- 12 **Q.** Could we turn to page 29, please.
- 13 | What does the table here show?
- 14 | A. So this is, again, similar representation of each racial
- 15 group with 20 years of service, and then the following table
- 16 provides ethnicity. This is a percentage versus raw.
- 17 **Q.** Percentage. Okay.
- All right. Could we go to page 31, please.
- 19 What does this page show?
- 20 **A.** This is the demographics for active duty 06 officers in
- 21 the Navy and the Marine Corps.
- 22 **Q.** Since this is broken down by rank in a specific year, does
- 23 that mean that an 06 who obtained the rank of -- or somebody
- 24 | that obtained the rank of 06 in 2002 could also be captured --
- 25 in 2022 could also be captured in the 2023?

- 1 A. That's correct. And this is all individuals with that
- 2 rank of 06, and so this could include some prior enlisted
- 3 service.
- 4 | Q. Are there any trends that you see in this chart?
- 5 **A.** Again, we see general improvement over time amongst Asian,
- 6 | Black, and multiracial groups.
- 7 **Q.** So more 06s, more percentage -- excuse me. More 06s are
- 8 | minorities in 2023 than they were 20 years ago?
- 9 **A.** That's correct. And, again, I think it's appropriate to
- 10 | acknowledge that here we're talking about 06s in service during
- 11 | these periods of time.
- 12 And again, also, closed-loop statutorily controlled; so
- 13 | that's why you don't see much variation in the total of number
- 14 of 06s from year to year.
- 15 **Q.** About how long does it take to make 06?
- 16 A. Usually about 20, 25 years.
- 17 **Q.** Okay. Could we -- I want to flip back to page 5 for a
- 18 moment. Okay. This was some of our initial -- initial data
- 19 | that we went through.
- 20 Plaintiff has made the point that, in the last few Naval
- 21 Academy classes, Asian Americans are slightly overrepresented
- 22 | relative to the general population.
- Do you see the year group 2022 and 2023 for Asian
- 24 | Americans on this chart?
- 25 A. I do.

- 1 Q. Do you see -- I don't know if I can -- for the 2022 and
- 2 2023, it looks like Asian were 8 percent of the new 01s and
- 3 Asians were 9 percent of the new 01s at 2023.
- 4 Does that look right?
- 5 A. Correct.
- 6 **Q.** Are those percentages higher than the general population
- 7 of Asian Americans?
- 8 A. Yes. They're slightly higher than the current population,
- 9 | which is a little bit over 7 percent, I believe.
- 10 **Q.** Can we flip back to page 32.
- 11 So this is the O6 data again. So I want to look at Asian
- 12 Americans again for 2023. Is that correct that that is
- 13 | 2.9 percent in 2023 for 06?
- 14 A. Correct.
- 15 **Q.** That's below the percentage of Asian Americans in the
- 16 | general population, correct?
- 17 A. Well below. But, again, at 06, this represents the
- 18 population that inherently would have been there 20, 25 years
- 19 ago.
- 20 **Q.** Do you know --
- 21 A. I would say, because we've seen improvement in retention
- 22 over time of minority populations, it reasons that that higher
- 23 percentage that we brought in of Asian Americans at that 8 and
- 24 | 9 percent, because we've seen improved retention over time, it
- 25 reasons that we would be cautiously optimistic that we may see

- 1 higher retention at 06 in again 20 to 30 years.
- 2 Q. Because I guess in 2001 and 2002, it has zero for those --
- 3 A. Correct.
- 4 **Q.** And now it's 3 percent?
- 5 A. Correct.
- 6 **Q.** But not quite 7 percent?
- 7 **A.** No.
- 8 | Q. What is the table -- I still have both up, but what does
- 9 Table 18 on the bottom show?
- 10 | A. Table 18 is the same information now with ethnicity.
- 11 **Q.** Could we go to page 33.
- 12 What does this chart show?
- 13 A. This is the percentage representation of that ethnicity at
- 14 the 20-year mark -- excuse me. Not 20 years. Excuse me. At
- 15 | the 06.
- 16 **Q.** Are there any trends that you see in this?
- 17 A. We've seen, again, some small improvements over time, even
- 18 | for Hispanic populations.
- 19 **Q.** Could we go to page 35, please.
- 20 What does that page show?
- 21 A. This shows Navy and Marine Corps general and flag officers
- 22 | from -- identified by racial group over time, specifically for
- 23 those who commissioned from the Naval Academy.
- 24 **Q.** Okay. And similar to the 06 data, could somebody
- 25 potentially be counted twice if they made flag in, say, 2022

- 1 and are still a flag in 2023?
- 2 A. That's correct.
- 3 **Q.** Are there any trends that you see in this chart?
- 4 **A.** Again, we see small but measurable improvements for
- 5 | minority populations over the course of time.
- 6 MR. CARMICHAEL: Brian, could we pull up the other
- 7 one. That one.
- 8 BY MR. CARMICHAEL:
- 9 **Q.** So I noted -- is it that -- in 2001 flag officers were
- 10 | 99 percent White?
- 11 | A. That's correct. And then over the course of time, now
- 12 | it's approximately 92 percent. So, again, small but
- 13 | measurable, but it's still a predominantly White and, I would
- 14 | say, male senior cadre.
- 15 **Q.** And then, I guess, Asian Americans there are 1.8 percent.
- 16 | Is that correct?
- 17 | A. That's correct.
- 18 **Q.** Could we turn to page 36.
- 19 What does this page show?
- 20 **A.** This is, again, Navy and Marine Corps general and flag
- 21 officers identified by ethnicity over time.
- 22 **Q.** Are there any trends that you see in this chart?
- 23 A. Again, I feel that we see small but measurable
- 24 improvements in Hispanic representation within the general and
- 25 flag officers over time.

Q. Could we pull down the slides now. Okay.

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- Are there any overall trends that you see in this group of charts?
- I think, as I've consistently stated, we see small but measurable improvements in diversity representation over time, both for retention and then overall counts, which is a good news story. It means that I think we're doing a better job of not only selecting but then developing and retaining and 8 promoting that talent over the course of time.

I think it's really important, though, to acknowledge how long this has taken and how small incrementally the gains are. So, again, we are reflecting small populations from 20 or 30 years ago.

For myself and my role as a deputy assistant secretary for military personnel policy, it's encouraging to see the growth and diversity that is coming, in this case, through the Naval It gives me some reason to be cautiously optimistic Academy. that we can develop this talent over time; and, again, in 20 to 30 years, then we may see larger representation in our senior ranks.

- And this is with the consideration of race and ethnicity 21 over the last 30 years; is that correct?
- 23 That's correct. And so, again, for the work that we do, we are very mindful that, quite frankly, if we were to be 24 25 prevented from considering it, even in a limited fashion, that

- we would see potentially very different outcomes. Much has been reported by other Tier 1 institutions, which could then have a critical impact on retention and representation over
- And I should say, while we certainly take a hard look at the flag and general officer community, it's really important to have that representation at the O6 level. It would be inaccurate to say that someone who retires at an O6 has not been a fully successful and influential member of the military. It still represents only about 5 percent of the Navy. So even if we can see growth into that critical grade, that would be
- Q. And you mentioned earlier that 06 was a major command, right?
- 15 **A.** It is, yes.

considered a success.

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time.

- 16 **Q.** Typically, aircraft carrier commander and destroyer squadron?
- A. That's right. So, again, we mentioned the vast majority,
 more than 95 percent, of Naval Academy graduates are required
 to go into those unrestricted line communities. So, again, if
 we saw a decline in representation at the Academy, then it
 reasons that we would see a decline in those unrestricted line
 communities over time, and that can have significant impacts, I
 believe, for the force.
 - What this represents is our hedge against the risk of

- experiencing some of those racial tensions that we saw in the past and a potential disinterest by other minority groups, to include women, of potentially serving in the military where they don't see themselves represented and they don't believe
- 6 Q. What benchmarks does DoD use to measure the level of 7 diversity it would like to see in its officer corps?

that they may be successful.

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8 A. We use several different benchmarks to evaluate our health of the force. I'll start broadly and kind of work down to something more narrow.

So we look broadly at the demographics of the United States as compared to our current active duty and reserve force. We then take a look at those that are eligible to serve by virtue of our established qualifications.

We also take a look at those that are eligible for officer programs at a higher degree of qualification. We take a look at the representation of diversity in officer as compared to enlisted cadres.

And then we also take a look at the representation of senior officers, generals and flag officers, to the junior officer population.

- **Q.** Okay. I'd like to go through each one of those that you mentioned.
- What do you mean by comparison to the overall U.S. population?

- 1 A. Pardon me. In comparisons to the broader U.S.
- 2 demographics, we typically rely upon census data, specifically
- 3 | the American Community Survey Data, which includes broad
- 4 | information about race, ethnicity, gender, age. It includes a
- 5 range of statistics that we look at.
- 6 **Q.** And what did you mean by comparison to the eligible
- 7 | population?
- 8 A. Inevitably, joining the military requires that you meet
- 9 certain qualifications. I've mentioned health or medical
- 10 qualifications. We also have certain requirements to achieve
- 11 | certain scores on our entry exams. We also take a look at,
- 12 again, if you have any record of criminal activity.
- 13 And then we also take a look at the number of dependents
- 14 | that you have. We limit the number of individuals who are
- 15 | allowed to come into the military based upon dependent status
- 16 | with some waiver opportunities, in large part because our basic
- 17 | pay table is not designed to support larger families at those
- 18 | lower ranks.
- 19 **Q.** What sort of differences does DoD see between the overall
- 20 U.S. population and the eligible U.S. population?
- 21 | A. Unfortunately, over the course of the last several years,
- 22 | we've seen declining eligibility amongst the general youth
- 23 | population, that's usually 17 to 24 years of age. Just a few
- 24 | short years ago, approximately 29 percent of Americans would
- 25 | qualify for service without a waiver. That eligibility

- 1 threshold has declined to about 23 percent, in large part
- 2 because we've seen an increase amongst that youth population
- 3 | for disqualifying factors such as mental health and behavioral
- 4 health and obesity.
- 5 **Q.** What did you mean by comparison of the officer corps to
- 6 the enlisted ranks?
- 7 | A. Again, we feel that it's critically important that we
- 8 have -- or we work towards greater representation within the
- 9 officer community as compared to the enlisted community.
- 10 | Generally, we have been successful at achieving representation
- 11 or parity with the eligible population for the enlisted ranks,
- 12 but we see larger disparities within the officer ranks. And,
- 13 again, we think it's critically important, for a number of
- 14 reasons, to have that diversity and close to equal
- 15 representation for officers to enlisted cadre.
- 16 **Q.** About what percentage of the enlisted force is minority?
- 17 A. Approximately 40 percent.
- 18 **Q.** So is the Navy close to meeting any of these metrics that
- 19 | you laid out?
- 20 **A.** Generally for the enlisted force, yes; for the officer
- 21 force, no. It's much smaller.
- 22 **Q.** So for the officer corps, the Navy is not close to meeting
- 23 | the overall U.S. population or eligibility or enlisted?
- 24 A. No. No, we're not. And it's something that we're mindful
- 25 of.

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MR. CARMICHAEL:
                              Your Honor, I have about half hour
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    left to go. I don't know if this is --
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             THE COURT: This might be a good spot to stop for
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    lunch. We'll take an hour-and-10-minute break.
                                                      I've got to
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    meet with some of the other judges for a meeting today. So
    we'll break and reconvene at 2:00.
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         Secretary Miller, it's better if you don't talk with
    anyone -- you should not talk with anyone about your testimony
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 9
    while you're on the witness stand. So the best thing is, I've
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    been advising people, just have lunch by yourself if you can.
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         So with that, we'll stand in recess until 2:00.
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             THE CLERK: All rise. This Honorable Court is now in
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    recess.
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         (A recess was taken from 12:48 p.m. to 2:11 p.m.)
             THE COURT: Good afternoon. You all may be seated.
15
         You may continue, Mr. Carmichael.
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             THE CLERK: Mr. Carmichael, if you don't mind speaking
    up a bit. It's hard to hear you through the sound system.
18
19
             MR. CARMICHAEL:
                              Okay.
    BY MR. CARMICHAEL:
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21
         Ms. Miller, before the break, I asked you what the
22
    percentage of enlisted members are minority, and you said
23
    40 percent.
24
         Do you remember that?
25
    Α.
         Yes.
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Direct of Stephanie Miller by Mr. Carmichael Case 1:23-cv-02699-RDB Document 146 Filed 10/01/24 Page 8
          I forgot to ask you the follow-up question, which is when
 1
    Q.
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    you add in ethnic minorities, specifically Hispanics, to that
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    40 percent, do you know what it is?
          Not immediately, no. But, ostensibly, it would increase
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    that percentage.
          55 percent?
 6
    Q.
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         That sounds approximately correct, based on my previous
    Α.
 8
    reviews.
 9
              THE COURT:
                           Just so I'm clear, the answer would be
    40 percent African American, 55 percent if you include ethnic
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    minorities including Hispanics?
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              THE WITNESS: Sir, if I may, I think it would be
13
    beyond African American; it would include other racial
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categories.

THE COURT: The 40 percent does?

THE WITNESS: Yes, sir.

THE COURT: Other racial categories being what?

THE WITNESS: So Asian or other multiracial

categories.

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THE COURT: Thank you.

You may continue, Mr. Carmichael.

Thank you, Secretary Miller.

23 BY MR. CARMICHAEL:

24 Why is the diversity of the officer corps important to the

25 Department of Defense? A. I think certainly diversity overall is very important to the Department of Defense for many different reasons, but specifically the officer corps is of critical importance to us for many different reasons.

First and foremost, those are our senior leaders of the department. It's important that they understand how to appropriately work and communicate and lead a very diverse community. Part of that comes from learning from one another.

I think it's also critically important in terms of national security prerogatives. Increasingly, our objectives and our kinetic and tactical missions overseas are with our foreign partners. I think more than 70 percent of our most kinetic actions rely upon those partners, specifically in theaters of operation such as the India-Pacific region, such as our African region, such as our Southern Command. Each of those commands -- INDOPACOM, SOUTHCOM, AFRICOM -- rely upon our ability to work cooperatively and thoughtfully with our partner and allied nations to accomplish mission requirements.

It's also critically imperative for recruiting efforts, for retention efforts, development efforts. And then, overall, it just allows us to remain relevancy to the American people as well to our foreign partners. If we were a, you know, predominantly homogenous organization, I think that we would lack credibility with the American people and with many of our foreign partners.

- 1 \mathbf{Q} . You mentioned that this is a national security concern.
- 2 Is this a military judgment that this is a national security
- 3 | concern?
- 4 A. Absolutely. I would say that it's a military judgment
- 5 | formed over many years, over many senior leaders, political and
- 6 uniformed, and I would say over multiple different
- 7 administrations.
- $8 \mid \mathbf{Q}$. Do you agree with this military judgment?
- 9 **A.** I do wholeheartedly.
- 10 | Q. Have you had any personal experiences that have led you to
- 11 | believe that diversity furthers military readiness and unit
- 12 | cohesion, for example?
- 13 A. I do. When I first became a surface warfare officer, my
- 14 | first assignment on the USS Bunker Hill was a newly integrated
- 15 | ship. When I arrived, there was about four junior officers.
- 16 We did not even have a senior female officer onboard. The Navy
- 17 at that time typically did bring officers onboard before they
- 18 | integrated the enlisted ships. And I think, while that was a
- 19 | thoughtful plan, it wasn't as well thought out as it could be.
- 20 We arrived as 22-, 23-year-olds who, having been developed
- 21 by the Naval Academy or ROTC units, did not fully appreciate
- 22 | that we would be such a minority population in a ship that was
- 23 approximately 280 to 300 people. And we did experience
- 24 | individually and collectively some unique challenges in our
- 25 abilities to conduct our jobs and responsibilities and to

1 obtain certain qualifications.

or by another officer.

- **Q.** What sort of challenges did you face on that first ship?
- A. For example, I often found, as a division officer in the engineering department, that, you know, when I was giving orders for the day or I was setting objectives for the week, I often found that the men who worked for me would actively seek to have those orders reconfirmed by a chief that worked for me

I also found that, in obtaining certain qualifications -there's qualification books that we need to get filled out
demonstrating a certain baseline knowledge in multiple
different warfare areas before we could sit for a board to
obtain our final warfare qualification exam -- that it was
often difficult to get those exam books signed off by some of
the officers or even enlisted that had those critical
subspecialties.

They would either make it overtly difficult for us to achieve those qualifications or they would go out of their way to avoid taking a meeting with us or teaching us some of the same information that they would to others.

I had several men in my division who actively sought to transfer on another ship because either they or their spouse did not want them working for a woman. It became challenging in other ways, as we generally experienced certain levels of harassment.

There were unusual circumstances where we would find all of the -- all of the women's underwear in ship's laundry would be stolen. We'd have to actually send in our laundry in bags with our name on it to a group laundry area on the ship. And when they would be returned to us, all of our underwear was missing.

And then just generally there were occasions where, you know, people would overtly make sure that when they were passing you in the narrow hallways or going up certain ladder wells, they would make it obvious that they were, you know, crowding you or making you feel uncomfortable or, even in some occasions, inappropriately touching you.

- 13 **Q.** And this was a ship, you said, with just four women on it?
- 14 **A.** In the beginning. We were able to have a few more women
- 15 over time. One of those women included a more senior supply
- 16 officer that was eventually assigned to the ship, and that was
- 17 | very helpful in being able, I think, to model for us how to
- 18 | firmly set boundaries and how to appropriately address any sort
- 19 of challenges that we were experiencing.
- Q. And then your second sea tour, you said, was a destroyer
- 21 | squadron; is that right?

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- 22 **A.** That's correct. So I was on Destroyer Squadron 28, which
- 23 was embarked on the USS George Washington aircraft carrier,
- 24 | which, at the time, was an already fully integrated ship. And
- 25 my experience there was vastly different than my first tour.

First and foremost, even my living quarters, I had eight women that lived in that same living quarters with me, which, you know, eclipsed the total number that we had on that first ship in the very beginning. It was both integrated for officers and enlisted.

And there was a greater sense of camaraderie. There was less overt harassment or challenges in getting our job done.

And it was just a wholly different experience.

While I'm very proud of my tour on my first ship and it eventually did, over time, get better, my experience with the destroyer squadron and on the integrated aircraft carrier was what I would consider a more successful tour in many ways because it just lacked the challenge of the day-to-day thinking through how do I need to accomplish my mission? What kind of challenges may I experience today? How do I go about accomplishing those if I experience those barriers?

And particularly in a way that didn't isolate or further alienate myself or the other women on board while still seeking to accomplish our personal and professional goals.

- **Q.** So I take it you would say the second ship operated much better?
- A. I would say that the second ship operated with just a greater degree of professional efficiency. And some of those underlying challenges did not interrupt kind of the mission requirements of the day.

Q. Plaintiff previously identified special forces units as an example of why racial and ethnic diversity is irrelevant to the armed forces because special forces tend to be largely White.

Does DoD share this view?

A. No. I mean, I think that there's often an imprecise view of what special forces mean and what they are. I think that it's largely formulated upon this narrow view that's often projected in the media or in Hollywood that it's this small group of individuals that are operating fairly independently.

In my experience, that is not accurate. Special forces missions inevitably are thoughtfully planned and executed across a wide range of critical skills and communities to include cryptologists, linguists, robotics specialists, aviators, a wide range of disciplines, all of which have a greater degree of diversity in them than we may see in some of those traditional special forces units.

If there's a perception that our special forces units being the most elite or the most successful, it is wholly dependent on the support that they receive from the services and from those critical specialty areas.

- 21 Q. I want to pull up DX152.
- 22 Are you familiar with this document, Ms. Miller?
- **A.** I am.

- **Q.** What is this document?
- 25 A. So this is a research study that was performed to look at

- 1 | a way of reducing barriers to minority participation in elite
- 2 units. And elite units typically refers to those special
- 3 forces units.
 - **Q.** Could we turn to page 5 of the PDF.
- 5 And there it says that this was -- this was conducted as
- 6 part of the FY2021 National Defense Authorization Act. Does
- 7 | that mean that Congress required this study?
- 8 A. That's correct. There's a number of studies that the
- 9 department does, either by its own initiation or because we've
- 10 been directed to by Congress. In this case, this particular
- 11 | study was directed in the 2021 National Defense Authorization
- 12 Act.

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- 13 **Q.** So is Congress directing this because they recognize that
- 14 | the lack of ethnic and racial minorities in special forces is a
- 15 | problem?
- 16 | A. Absolutely. Being a part of this study and the early work
- 17 of it coming together, we met with members of the congressional
- 18 | committees, especially the professional staff members, to have
- 19 | a clearer understanding of what their objectives were.
- 20 And what they were seeking to do is to better understand
- 21 where barriers may exist, either real or perceived, to growing
- 22 | a greater percentage of diversity within this community because
- 23 there was a recognition of the mission imperative that we do
- 24 so.
- 25 \mathbf{Q} . What does it mean when DoD commissions a study like this?

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What that means, we commission a study, is it generally means, just as in this case, we work with one of our federally funded research partners such as, in this case, the Institute for Defense Analysis or RAND or the Center for Naval Analysis, to be able to come in and objectively conduct a study and work with us to source information and data. And then they conduct an independent analysis and provide that to us.

Essentially, the goal here is to be free from bias.

- Does Special Operations Command also believe that there Q. needs to be greater racial and ethnic diversity in special operations units?
- Absolutely. And you certainly see that, as espoused by our senior leaders responsible for special forces operations, both our assistant secretary of defense for special operations 15 and low-intensity conflict, that's ASD SO/LIC -- they're 16 responsible for broadly overseeing special forces throughout all of the military services -- as well special operations 17 command, SOCOM, the leadership. Both officer and enlisted, and 19 then civilian leadership, have jointly published policy and plans that set a plan forward to grow the diversity within that 21 force.

That diversity largely being recognized as demographic diversity, cognitive diversity, and experiential diversity in large part because of the kinetic and geographic requirements that they must meet.

Q. What do you mean by "the kinetic and geographic requirements that they must meet"?

A. So I mentioned before that, particularly within this community and the special operations and low-intensity conflict engagements, that we rely upon the ability to be adaptable, to be flexible, to be creative, especially in the moment, in solving challenging operational experiences in executing mission requirements.

It relies upon our ability to strongly work with partners. And it also just recognizes that, as our smaller pool of eligible Americans continues to shrink, that traditional population that they pulled from post-World War II and truly even in the 9/11 era is growing smaller and less qualified. And they need to expand the population from which they are seeking to bring in to help them accomplish these missions.

I would say that some specific examples are it is helpful to have certain demographic representation when trying to accomplish missions such as insertion, infiltration. You can imagine where that could come into play in a situation where we're infiltrating Boko Haram or we're trying to conduct a low-intensity conflict mission in, you know, a Indo-Pacific theater.

We need that shared understanding of regional expertise, language expertise, and cultural expertise in order to essentially undermine the enemy and be successful in meeting

those mission requirements.

- **Q.** Can the Navy just take somebody from, say, the surface warfare community and move them over to be a special operator?
- A. No. We grow our special operators just in the same manner that we grow talent within those other warfare disciplines. It
- 6 starts with being able to successfully complete the initial
- 7 entry phase, and then we add additional skills, knowledge,
- 8 abilities, and joint operation qualifications over the course
- 9 of time.

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- 10 **Q.** I want to turn to page 57 of the -- and I think 58, the 11 two of this study. Do you see where at Table 18 it says some
- 12 of the barriers to and enablers of recruitment of these units?
- What were some of the barriers of the study?
- 14 A. As you see here in Table 18 within this study, there's a
- 15 | lack of awareness and interest. We have a hard enough time
- 16 | with young Americans even understanding what the difference
- 17 between an officer and an enlisted service member are, let
- 18 alone what the specific roles and responsibilities are
- 19 performed in special forces.
- 20 So we rely upon our recruiters to be able to educate them
- 21 and to grow that interest, but it's a challenge. And part of
- 22 | that challenge, as this research and others has indicated to
- 23 us, is that, again, they too share that largely media- and
- 24 Hollywood-formed view of what special forces are. And they
- 25 don't necessarily see themselves represented and have concerns

about their ability to succeed.

One of the other areas that is cited here is, you know, competing recruitment priorities. Our recruiters are trying to recruit to a broad set of different demand signals and requirements. Because the special forces missions inevitably require a higher degree of certain qualifications, it is often difficult to find those qualifying recruits.

And we often find that we need to spend a lot of time with them to develop their interest and to reassure their influencers such as parents and teachers, religious leaders that they may ultimately be successful in some of those communities.

I would say that this also cites to the fact that, again, we just generally see less representation in the community. So being able to respond to unique concerns by women and minorities who may be interested in these areas takes a little bit of extra work in order to be able to connect them sometimes to someone who has lived that experience and may be able to more practically and successfully address any concerns they have.

I would also say that there's just a lot of concern about the ability to meet the requirements. Certainly, using Navy as the example in our SEAL community, it requires a lot of experience with swimming and aquatic skills. Inevitably, we find that within minority-serving areas that there's just less opportunity to learn how to swim and how to swim well. We can teach them how to do that, but that's not well understood.

And so we have to spend a lot of time just overcoming some of those initial concerns in terms of ability to meet qualifications, ability to succeed, and ultimately to have a successful career.

- **Q.** What's DoD and the Navy doing to try to overcome some of those barriers?
- A. We are doing a lot of different things, either the services at their level or special operations community. We have a lot of recruiters that are now paired with a special forces reach-back capability so that they can immediately connect the individual that they're working with to that person so that they can have a more realistic conversation of what the expectations are. We have developed in our training and entry-level schoolhouses learn to swim and then advanced swim capabilities.

We've also learned that it's not helpful to necessarily have some of those initial entry requirements in the beginning of the training phase. It's better to move them to the end of the training phase, where they've had a greater opportunity to enculturate and to learn certain skills.

We've also developed and incorporated nutrition specialists and physical fitness specialists. We recognize that different populations such as men and women build muscle

- 1 differently and may respond to different nutritional needs.
- 2 And so we have developed separate developmental programs that
- 3 are just responsive to those physiological differences.
- 4 We have also developed specific recruiting and marketing
- 5 content in order to be able to better enable an understanding
- 6 of what special forces are. And there's just a wide range of
- 7 other developmental and mentorship programs that occur once
- 8 you're in service.
- 9 **Q.** Does a diverse officer corps in special forces, does that
- 10 | help recruit new special forces members?
- 11 | A. Certainly. Again, I think having a greater
- 12 | representation, especially being able to show successful
- 13 stories, we have found goes a long way to, again, addressing
- 14 their initial concerns and then helping to build that
- 15 | self-efficacy that I mentioned.
- 16 **Q.** All right.
- 17 We can pull that down, Brian.
- 18 MR. CARMICHAEL: I'd like to admit DX152 into
- 19 levidence.
- 20 | THE COURT: That would be so admitted. Under the
- 21 | rule, it was already admitted once it went up on the screen.
- 22 | Thank you.
- 23 BY MR. CARMICHAEL:
- 24 **Q.** Okay. I'd like to continue talking about retention. How
- 25 | would you assess the overall state of retention for Naval

Academy graduates?

- 2 **A.** Generally, what we find, and as we looked at the research
- 3 and the data before we broke for lunch, is that we're seeing
- 4 | retention improvements over time.
- 5 | **Q.** Why do you think officer retention has been improving over
- 6 | time?

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- 7 **A.** I think generally that we have done a good job in working
- 8 | with our officer cohorts in coming to a greater appreciation
- 9 for the value of service and how the tangible and intangible
- 10 benefits of service especially can compare to opportunities
- 11 outside of the service.
- 12 Our pay and compensation total program is actually much
- 13 higher, at the essentially 90 percentile in some cases,
- 14 compared to civilians with equivalent education and skills and
- 15 | training.
- 16 We also find that there's an appreciation for the mission
- 17 and the unique opportunities to develop skills and formal
- 18 education opportunities and then certainly the leadership
- 19 opportunities that come with retention over time.
- 20 **Q.** Are there specific challenges to officer retention that
- 21 | DoD has identified?
- 22 | A. Certainly there are certain unique areas across a broad
- 23 organization where we see some softening in retention. For
- 24 example, our air defense community within the Army is
- 25 experiencing very high operational tempo and personal tempo.

And so it's not surprising that we start to see some softening in those areas where we see repeated deployments over and over again.

We have also observed, just within, you know, different groups or populations, that there's different patterns of retention. We do a fairly good job of recruiting women, but then we see some retention challenges over time. Particularly in the midgrade or field grade officer level, we typically find that's when a lot of women start having families and having children, and they don't always find that military service and having a family are compatible. We've done a lot in that area to better balance and respond to those concerns.

We've also seen in our minority populations -- you know, Black and Hispanic in particular, we've seen strong retention over time, but we haven't necessarily seen corresponding promotion rates. And we've done a lot to understand why that may be.

We've talked about that a little bit in terms of understanding some of those factors and how we've responded to that with respect to mentoring and coaching and development opportunities to include a better and more nuanced understanding of which pipelines may lead to greater success.

And we've done a lot to look at geographic stability, particularly within our various different platforms and communities. We do see that more women and minorities may

migrate to certain communities that they believe are more receptive to their service.

A good example of that is we've seen more women and minorities migrate towards the P8 community. That's our submarine hunters, as I mentioned before. They're typically located in two different locations in the country. And we take a hard look at why they may be going to those areas.

Is it solely due to geographic stability? Is it a dynamic within the community that's not represented in other communities such as fixed-wing or fighter squadrons? And if there's elements that we can respond to or incorporate in other units, we seek to do so.

Q. I want to break that up just a little bit in maybe two parts.

So what are the challenges that you see kind of -- you see across all officers for retention?

And then after that I'll ask about minority officers.

A. I mean, where we see kind of patterns of retention, again, is overall very strong. But where we have some concerns are in those critical specialty areas that are frequently called upon repeatedly to respond to mission requirements. And we want to make sure that, in those areas, we are responsive to what those concerns are in developing, you know, real measures that intervene.

We also want to understand where there may be real or

- perceived barriers to success and where we may need to do so through policy or programs, be responsive to those concerns.
 - **Q.** What sort of policies and programs do you -- has DoD introduced to be responsive to some of these concerns?

A. I think a good example looks actually at some of what I mentioned about women's retention. I mentioned that we were frequently finding that we were seeing drop-offs in women's retention at that midgrade career field, usually at the 03 lieutenant or 04 lieutenant commander level.

In response to that, what we developed with Congress's support was a program called the Career Intermission Program that allowed any individual to actually take a pause in their military service, essentially go on a sabbatical, and then return a few years later where we adjusted their date of rank and their year group so that they could more appropriately compete with others that had continued on in service.

That was a particular program where, quite frankly, when we rolled it out, we expected a fairly gender-specific response to the program. Over time, that hasn't actually borne out. It's been very gender-neutral.

And so that's been interesting is that was a program that we developed in response to certain concerns that we saw within a group, but we actually found it was beneficial to the entire department, in this case, the Navy, as we started to respond to more millennial concerns and certain dynamics such as dual

- households with military spouses who were in other communities that were less able to kind of move to different geographic regions.
 - **Q.** You mentioned earlier that there were some specific concerns with minority officers sometimes picking a particular platform that may not lead to promotion.

Can you expand a little bit more on that.

A. I can. I think I mentioned the P8 community as an example. Within the aviation community generally we see patterns of promotion that are stronger coming out of those fighter squadrons and fighter communities than we see from helicopter rotary wing or in this case the P8 communities.

And so we do a lot both in the development of those midshipmen to help them understand what the opportunities may be and then address, as I said, any concerns that they may have particularly through mentoring and coaching or connecting them with somebody who's already in the community.

Then, where we can, we try to develop programs that kind of respond to interests and concerns in other communities. It may not be practical that we can limit all fighter squadrons to predominantly two areas of the country in the way that we have with the P8 community, but to the extent there's concerns about individuals' ability to be successful, we can do more there, particularly with coaching, mentoring, and development.

Q. Have you seen anything like that in the shipboard

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1 community for people picking specific ships if they're SWOs?
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A. We do. Frequently, we see that there's more opportunities for senior leaders who come out of the cruiser and destroyer communities than we necessarily see coming out of the amphibious or smaller ships opportunities, such as minesweepers or coastal patrol craft, some of those opportunities.

And that's not always well understood. Just using myself as an example, my father was a surface warfare officer. I grew up with, at the kitchen table, having conversations about what a successful surface warfare career looks like and what it includes in terms of assignments and moving.

If you're not living that and getting that feedback, say, from, you know, influencers and coaches and mentors, you might not know that it's more advantageous to take certain jobs than others.

An example of this is my last military assistant, who is a submarine officer. When he rotated off of submarines, he frequently took opportunities that took him back to pursue higher education. He went to Harvard. He went to Johns Hopkins. That ultimately did not serve him well in being able to compete for command because the community generally viewed that he hadn't done other tours that would develop his warfare capabilities.

He very readily, on receiving this information, said, "I would have liked to have known that years ago; I would have

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made different choices." And I think that just speaks to the importance of making sure that we're educating and coaching particularly those that may have no prior history of military service so that we're setting them up for success long term.
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- **Q.** Does having a more diverse officer corps benefit in allowing people to know about these opportunities and communities?
- A. Absolutely. I mentioned before that I think it's important to have strong mentors and coaches and ways to get information about service. And I don't think that's necessarily limited just to kind of in-group dynamics. I think you can have mentors and coaches and we can have development programs that capitalize on senior leaders' strengths across all demographics.

But, as research shows, there is something to be said about being able to respond to unique concerns from minority populations and that it's often a more natural conversation to be able to talk with someone who maybe have experienced some of the same challenges that you have.

I don't even think that that's limited to, say, the same demographics. You don't necessarily need to have a Black or African American submarine officer mentor another. There's shared experiences, as I have found and as research supports, for minority communities writ large. So there's value in growth amongst women and racial and ethnic minorities generally

- 1 because it benefits everyone.
- 2 **Q.** I'd now like to transition a bit to recruiting. When DoD
- 3 refers to recruiting, what does that mean?
- 4 A. Generally that's the process by which we go about
- 5 developing interest in military service.
- 6 | Q. Why is recruitment important to the department's national
- 7 | security interests?
- 8 A. Certainly we have been an all-volunteer force for
- 9 approximately the last 50 years. So our success in meeting our
- 10 | in-strength requirements and therefore our ability to support
- 11 | national defense priorities is inherently tied to our ability
- 12 to successfully recruit each year and each generation of
- 13 | service.
- I don't think it's a secret that we've had a challenge
- 15 | with that over the last few years coming out of COVID. And
- 16 | that has absolutely led to conversations within the department
- 17 of how we evolve recruiting policies and practices and how do
- 18 | we support operational mission requirements.
- 19 **Q.** You mentioned some current recruiting challenges. Can you
- 20 | expand a little bit more about that. What are some of the
- 21 | current recruiting challenges that the department faces?
- 22 | A. I would categorize that in a couple of different ways.
- I would say one is the eligibility challenge that we
- 24 | talked about earlier, that 23 percent generally of the American
- 25 | youth population, 17 to 24, who are even eligible to serve

without a waiver of some kind.

I think we also have a challenge with propensity, or the general interest of young people to serve in the military. And that extends to influencers' willingness to recommend military service to the youth in their lives. Increasingly, we've seen a downward trend in all of those areas.

- **Q.** Is DoD relying on certain studies to help inform its decisions on recruiting?
- A. We have robust divisions that look at market analysis. And they do some of the work that we talked about before in being able to provide insights into eligibility populations as well as propensity dynamics. And then they do a lot of work in taking a look at how do we successfully recruit overall, but then how do we recruit to certain mission requirements such as special forces.

And then they also take a look at what approaches and what advertising and marketing strategies will respond best in different groups or different individuals of interest. That is a common practice throughout any commercial marketing and advertising firm, and we are no different.

In an increasingly fractured and segmented media market, you have to be very nimble and adept at being able to tailor your messaging to individual groups such that they will respond favorably to that content. It's very difficult in today's marketing and advertising landscape to connect with youth at

all.

In an era where we -- most of us here in the courtroom today grew up with maybe a handful of television channels, youth of America today are accessing hundreds of different segmented marketing channels. And they're also the group or demographic that most often employs ad blockers.

So our ability to actually connect with them to address any sort of misperceptions that they have is, one, difficult, and two, brief. We have to connect with them with content that is going to immediately resonate and interest them. And that acknowledges that we need to do that in many different ways.

- **Q.** What sort of data does DoD rely on to inform its recruiting judgments?
- A. As I mentioned, we look at demographic data; we look at eligibility data; we look at marketing success in terms of, like, ad recall, number of clicks, how long they stay on a page. We look at ultimately how that ties to a developed recruit, whether that recruit continues the process through to a contract. We take a look at what the qualification levels were and how many waivers we needed to consider for individuals.

And then, ultimately, we take a look at how successfully are we matching the individuals that we're bringing in to the mission requirements that we have and the jobs we have.

Q. Are there specific recruiting challenges that DoD has

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found impacts potential minority candidates?
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and a lower degree of qualification.

- A. Yes. We do see group differences amongst different

 populations. Generally among a whiter Caucasian population, we

 find lower propensity or lower interest but a higher degree of

 qualifications writ large. And we find amongst minority

 populations, we generally find a higher degree of propensity
 - That's really important to us because at the end of the day everyone who comes into the United States military must meet a baseline level of qualification, whether you're enlisted or officer.
 - **Q.** How does having a diverse officer corps positively impact recruiting?
 - **A.** Again, this goes to our ability to successfully model outcomes, you know, positive outcomes over time to help improve and grow that efficacy.

I think it helps to provide a realistic example of what life in the military looks like as opposed to the misperceptions that are often formulated by the media and by well-intentioned but perhaps not well-knowledged influencers.

It's important that we have the ability to understand any sort of critical challenges that they may have experienced in the initial entry phase such that we can, again, take a look at any real or perceived barriers that may exist.

MR. CARMICHAEL: I have no further questions.

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1 THE COURT: Thank you, Mr. Carmichael.
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Cross-examination, Mr. Strawbridge.

3 MR. STRAWBRIDGE: Just a brief moment while I get set

4 up with the witness.

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THE COURT: Take your time. Take your time.

CROSS-EXAMINATION

BY MR. STRAWBRIDGE:

- 8 Q. Good afternoon, Secretary Miller.
- 9 A. Ms. Miller is fine.
- 10 **Q.** Good afternoon, Ms. Miller.
- 11 You'd agree with me that you are not an expert on the
- 12 | academies' admissions process?
- 13 **A.** I am not an expert on the academies' admissions process,
- 14 | although I am generally an expert in the management of the
- 15 academies and policy pertaining to the academies.
- 16 **Q.** That's helpful because I have some questions for you on
- 17 | that later.
- 18 You have no responsibility for setting the policies at the
- 19 Naval Academy admissions office, correct?
- 20 **A.** I do not.
- 21 $| Q_{\cdot} |$ Including you have no responsibility for setting their
- 22 policies with respect to the use of race, correct?
- 23 **A.** I do not.
- 24 **Q.** You have never worked in the Naval Academy admissions
- 25 office?

- 1 A. I have not.
- 2 **Q.** You've never sat on the Naval Academy's admissions board?
- 3 A. I have not.
- 4 **Q.** You have no idea as to what the relative weight
- 5 | race/ethnicity has in the Academy's admissions process,
- 6 | correct?
- 7 **A.** I would disagree with I have no idea. I generally
- 8 understand that there's a limited consideration of race,
- 9 ethnicity, and gender during certain elements of the Academy
- 10 admissions process.
- 11 **Q.** Do you understand this case to have anything to do with
- 12 | gender preferences?
- 13 A. I think that it's an important component to include, given
- 14 | the previous statement I made that there are shared experiences
- 15 that lead to positive outcomes for recruiting and retention.
- 16 **Q.** My question is do you think this case challenges gender
- 17 preference at the Naval Academy?
- 18 A. Not directly.
- 19 **Q.** Do you think it indirectly does?
- 20 A. I think that it does call it into question, yes.
- 21 **Q.** On what basis is that?
- 22 **A.** Because I think that in generally questioning the relevant
- 23 importance of considering race, ethnicity, or gender in the
- 24 Academy admissions process, it fails to recognize the
- 25 importance of minority participation in the military overall.

- 1 | Q. Given your lack of information about the Academy's
- 2 admissions process, you don't have any idea as to how many
- 3 graduates of the Naval Academy in any given year were admitted,
- 4 | in part, because of their race, correct?
- 5 A. I do not.
- 6 \mathbf{Q} . So none of your testimony today about the history of Naval
- 7 Academy graduates has any basis with respect to how those
- 8 numbers would have changed if race was not used, correct?
- 9 A. I believe my testimony goes today to the compelling
- 10 government interest that the department has in maintaining,
- 11 | sustaining a diverse officer corps, of which the Naval Academy
- 12 | contributes significantly.
- 13 **Q.** You do not know how many graduates of the Naval Academy in
- 14 any given year would have still been admitted to the Naval
- 15 Academy if it did not use race, correct?
- 16 A. I do not know the precise answer, but I know that it is a
- 17 | consideration.
- 18 **Q.** But you don't know how many graduates would have gotten in
- 19 | if race was not a factor, correct?
- 20 A. Correct.
- 21 **Q.** A month ago you met my friend Mr. McCarthy at the
- 22 deposition?
- 23 **A.** Yes.
- 24 **Q.** Back then, you could not even say what the racial
- 25 demographics of the incoming class of the Naval Academy were,

1 | correct?

- 2 **A.** Generally, I know it increases approximately every year;
- 3 but, no, I don't know the specific percentages. No.
- 4 **Q.** None of the 24 charts that were included in your expert
- 5 disclosure, many of which you discussed with Mr. Carmichael
- 6 today, none of those list any information about officers who
- 7 came into the Navy through Officer Candidate School, correct?
- 8 A. No. Those charts were solely focused on the Naval Academy
- 9 graduates until we got to 06 information, which may include
- 10 | some other graduating sources.
- 11 **Q.** Do any of the charts include information about officers
- 12 | from ROTC?
- 13 A. No.
- 14 **Q.** You would agree with me that the vast majority of officers
- 15 who enter the Navy come through channels other than the United
- 16 | States Naval Academy?
- 17 A. If you're speaking broadly, yes. The Naval Academy
- 18 represents 20 percent, but an outsized percentage of
- 19 unrestricted line officers.
- 20 **Q.** Well, let's just take this piece by piece. 20 percent of
- 21 | the Navy's total officers come from the Naval Academy, correct?
- 22 A. Correct.
- 23 **Q.** Which means 80 percent of them come from ROTC or OCS?
- 24 A. Correct, or enlisted-to-officer commissioning programs.
- 25 **Q.** Correct. That's a relatively small number, right?

- 1 | A. Yes, relatively small.
- 2 \mathbf{Q} . And with respect to the unrestricted line, the Naval
- 3 Academy accounts for about 28 percent of unrestricted officers
- 4 | who enter the Navy every year?
- 5 A. Correct.
- 6 **Q.** So the other accession sources count for 72 percent?
- 7 A. Correct.
- 8 Q. When you prepared these charts as part of your disclosure,
- 9 | why didn't you include those accession sources?
- 10 | A. As this case is primarily focused on the Naval Academy, we
- 11 | thought it was most appropriate to provide data to the Court
- 12 | that specifically looked at their retention patterns and
- 13 representation in senior grades over time.
- 14 0. You are aware that the asserted interest in this case is
- 15 diversity in the naval officer corps at large, correct?
- 16 **A.** My understanding is that this case goes to the matter of
- 17 considering race and ethnicity specifically in the Naval
- 18 Academy admissions process and calls into question the validity
- 19 of the need for a diverse officer corps.
- 20 \mathbf{Q} . My question is do you understand that the government's
- 21 justification in this case is to increase diversity in the
- 22 officer corps as a whole?
- 23 A. Correct, of which the Naval Academy significantly
- 24 attributes.
- 25 **Q.** Yes. About a quarter or so compared to the other

- 1 accession sources, right?
- 2 A. True. But I think we also spoke about how influential
- 3 | that population can be as evidenced by their participation in
- 4 | senior ranks and senior combatant platforms.
- 5 **Q.** Who is the current chief of naval operations?
- 6 A. Lisa Franchetti.
- 7 **Q.** Did Lisa Franchetti graduate from the United States Naval
- 8 Academy?
- 9 A. She did not.
- 10 **Q.** Who is Rick Cheeseman?
- 11 A. He is the chief of naval personnel.
- 12 **Q.** Would that make him approximately the third-highest
- 13 ranking officer in the Navy?
- 14 **A.** Not necessarily.
- 15 \mathbf{Q} . What rank would you give him in the naval ranking?
- 16 A. It's impossible to categorize where he ranks amongst all
- 17 | three- and four-star officers.
- 18 **Q.** He's the deputy CNO?
- 19 **A.** He is one of many.
- 20 **Q.** Did he go to the Naval Academy?
- 21 A. I do not know.
- 22 **Q.** Did you present any charts or information about the
- 23 senior-level officers that run the Navy today and what their
- 24 | accessions sources were?
- 25 A. We did not.

- 1 **Q.** You yourself came from the ROTC, correct?
- 2 **A.** I did.
- 3 Q. You agree that the ROTC is a critically important pipeline
- 4 | that feeds into the officer corps?
- 5 **A.** I do. But I would also say that in my early initial
- 6 accession experiences, particularly at surface warfare
- 7 | engineering school, that my Naval Academy colleagues, to some
- 8 degree, had a better understanding of some of those fundamental
- 9 principles than I did by virtue of the fact they had more
- 10 training and education than I did at a baseline level.
- 11 **Q.** You agree that Officer Candidate School is a critically
- 12 | important pipeline that feeds into the officer corps?
- 13 **A.** It is.
- 14 Q. Do you think that your experience applies to every ROTC
- 15 officer who entered the Navy?
- 16 A. Based upon the fact that it's a standardized curriculum,
- 17 | it reasons that, yes, we all have a certain degree of knowledge
- 18 and expertise as we enter into the military. By virtue of
- 19 attending an Academy gives an advantage in terms of some of the
- 20 greater appreciation of those knowledge, skills, abilities,
- 21 traditions, and leadership dynamics.
- 22 **Q.** Is Naval Academy graduation a requirement for promotion to
- 23 any rank in the Navy?
- 24 A. It is not.
- 25 **Q.** And you will agree that the Navy does not use race in

- 1 Officer Candidate School admissions?
- 2 A. Correct.
- 3 **Q.** You agree that the Navy does not use race in ROTC
- 4 admissions and scholarships?
- 5 A. Correct.
- 6 \mathbf{Q} . And that is, in part, because the Navy has a policy of an
- 7 equal playing field as service members come into the military?
- 8 A. That's correct.
- 9 **Q.** And you think that's a sound policy, right?
- 10 **A.** I do.
- 11 \mathbf{Q} . And one of the reasons you think that's a sound policy is
- 12 because you believe that there is value in meritocracy?
- 13 A. I do believe there is value in meritocracy.
- 14 $| \mathbf{Q}$. Which is why race is not used in promotion or assignment
- 15 | throughout an officer's career?
- 16 A. Generally, no.
- 17 **Q.** By naval policy, right?
- 18 A. Correct.
- 19 \mathbf{Q} . Are there specific examples where the naval policy allows
- 20 | race to be used in assignment or promotion?
- 21 A. In certain assignments, it is -- it could be a dynamic
- 22 | that we take into consideration. For example, my previous
- 23 reference to a successful operation where we're infiltrating
- 24 Boko Haram or we need to potentially gather intelligence from
- 25 women. There are several examples with female engagement teams

- 1 and other special forces missions where we have deliberately
- 2 | considered whether or not a certain individual would give us a
- 3 | competitive advantage by inclusion in a certain unit.
- 4 **Q.** What percentage of naval missions do those examples
- 5 | constitute?
- 6 A. I don't understand your question.
- 7 | Q. Like, how often does that happen?
- 8 A. That -- on the operational side, it is something that
- 9 happens frequently.
- 10 **Q.** How often does the Navy approve the use of race for
- 11 assigning a particular officer to a particular job at the Navy?
- 12 **A.** That's not quantified. It's not something that we keep
- 13 track of specifically, but it is something that we may take
- 14 | into consideration if it's a tactical advantage.
- 15 \mathbf{Q} . Do you take it into account in promoting people generally
- 16 | through the officer ranks?
- 17 **A.** No. But that's different than the question that you
- 18 asked, which was about assignment.
- 19 **Q.** I'm asking you is it typical when you assign officers to
- 20 different jobs as they make their way through promotion?
- 21 A. It is not typical, but in some instances it may be
- 22 appropriate.
- 23 **Q.** Is that a practice that's being challenged in this
- 24 litigation?
- 25 A. Not specifically, but you did ask me the question.

- 1 **Q.** When the Department of Defense is considering the
- 2 diversity of the officer corps, it looks at overall minority
- 3 | representation, right?
- 4 A. Correct.
- $5 \mid \mathbf{Q}$. Not at the specific individual racial groups?
- 6 **A.** In what way? I think I've given a couple of examples
- 7 | where we do look at demographic or group differences.
- 8 Q. For the DoD's interest in this case, their interest in a
- 9 diverse officer corps, is it about the total number of
- 10 | minorities or does it matter to the Department of Defense the
- 11 | number of minorities within each specific racial and ethnic
- 12 group?
- 13 | A. Both. We look at the overall population and how that
- 14 generally represents minorities inside of the service or inside
- 15 of the department. And then we also are mindful where we might
- 16 | see significant differences among populations, such as the
- 17 example that was previously used where we had a larger
- 18 population of Asian Americans included in the 2022 and 2023
- 19 groups at the Naval Academy, but yet we see much smaller
- 20 representation at a senior officer level.
- 21 **Q.** We were talking earlier about the deposition that you had
- 22 | with my friend Mr. McCarthy.
- 23 A. Yes.
- 24 **Q.** I'm going to hand you a copy of the transcript of that
- 25 deposition.

- 1 I'm going to ask you to turn to page 67, line 19.
- 2 At the bottom of page 67:
- 3 "Q. Is the DoD's interest in a diverse officer corps, is
- 4 it about the total number of minorities or does it matter
- 5 to DoD the number of minorities within each specific
- 6 racial and ethnic group?
- 7 "A. Generally, we're looking for representation broadly,
- 8 not specifically within minority categories, no."
- 9 Did you give that testimony at your deposition?
- 10 | A. I did. I also included the word "generally."
- 11 **Q.** So, generally, the DoD is not looking specifically within
- 12 | minority categories, no?
- 13 A. We generally look at the overall population and, as
- 14 appropriate, we will look within different groups.
- 15 **Q.** You mentioned examples from Harvard and MIT on your direct
- 16 | exam?
- 17 **A.** I did.
- 18 **Q.** What happened to Asian enrollment at MIT this year?
- 19 A. Excuse me?
- 20 **Q.** What happened to Asian enrollment at MIT this year?
- 21 A. I think that there was some general improvements in Asian
- 22 enrollment.
- 23 **Q.** How many points did it go up?
- 24 A. That, I don't know.
- 25 **Q.** You don't know?

- 1 A. No, I don't know specific number.
- 2 **Q.** You've not disclosed any data to us with your opinion as
- 3 to how the SFFA decision affects ROTC accessions at all the
- 4 various ROTC efforts across the country, you have?
- 5 A. What I did answer was that we -- something that we are
- 6 paying attention to and we're generally mindful of the media
- 7 | reports of the most recent outcomes. And we understand, since
- 8 | we are limited in our ability to select candidates from those
- 9 universities where we have ROTC units, it reasons that we may
- 10 be more limited in who eventually we will be able to select.
- 11 **Q.** Ms. Miller, my question is did you disclose with your
- 12 expert disclosure in this case any information about how the
- 13 | SFFA decision would affect ROTC accessions?
- 14 | A. Did I get a specific question about that in deposition?
- 15 | Is that what you're asking?
- 16 **Q.** I'm asking, you remember that you filed an expert
- 17 disclosure in this case --
- 18 **A.** Yes.
- 19 \mathbf{Q} . -- about the topics you're going to testify on --
- 20 **A.** Yes.
- 21 **Q.** -- in reference to the number of documents?
- 22 **A.** Yes.
- 23 **Q.** And you included all the charts that you looked at today?
- 24 A. Correct.
- 25 **Q.** The charts that only include information about the Naval

- 1 Academy officers and not ROTC and OCS officers?
- 2 A. Correct.
- 3 \mathbf{Q} . Does any of that information include any analysis as to
- 4 what would happen with the ROTC accessions as a result of
- 5 | Students for Fair Admissions decision?
- 6 A. Not specifically, but I was asked the question.
- 7 \mathbf{Q} . Have you disclosed any data showing the racial diversity
- 8 of ROTC accessions in states in America that have long
- 9 prohibited the use of race in college admissions?
- 10 **A.** No.
- 11 **Q.** One of the documents that you indicated you're relying on
- 12 | in your report is the MDLC report, correct?
- 13 A. Yes, the Military Leadership Diversity Commission report.
- 14 **Q.** What is the MDLC report?
- 15 A. That was a commission established by Congress to examine
- 16 | the general representation and service of minorities and women
- 17 | in the military services.
- 18 **Q.** That report -- do you know when that report was completed?
- 19 **A.** I think approximately 2011.
- 20 **Q.** So 13 years ago?
- 21 A. Correct.
- 22 **Q.** The report made a bunch of recommendations?
- 23 **A.** It did.
- 24 **Q.** Including recommendations as to what could be done to
- 25 increase diversity in the officer corps?

- 1 A. It did.
- 2 **Q.** Did it include recommendations about steps that the ROTC
- 3 and the Naval Academy could take?
- 4 | A. I believe it did, yes, as I recall.
- 5 | Q. All right. Why don't we look at a few of those examples.
- 6 Can you see the report on your screen?
- 7 **A.** I can.
- 8 Q. There's a copy in the notebook if you need it.
- 9 Just to refresh your recollection, the cover letter on
- 10 page 3 is dated 2011; is that right?
- 11 A. Correct.
- 12 **Q.** Is that the date when the report was issued?
- 13 **A.** Yes, 2011.
- 14 Q. I'll take you to page 79. I just have some questions for
- 15 | you.
- 16 You see the section here that talks about creating,
- 17 | implementing, and evaluating a strategic plan for outreach and
- 18 | recruiting from untapped location and underrepresented
- 19 demographic groups?
- 20 **A.** I'm sorry. I'm going to ask you to repeat the question
- 21 | since I was turning to the page.
- 22 **Q.** Yeah. Do you see the section that says, "Create,
- 23 implement, and evaluate a strategic plan for outreach and
- 24 recruiting for untapped locations and underrepresented
- 25 demographic groups"?

- 1 A. Again, I apologize. I was looking at the actual page
- 2 number in the report. You were referencing the DX number; is
- 3 | that correct?
- 4 **Q.** That is correct.
- 5 **A.** Okay. I apologize for a third time. If you could please
- 6 kindly repeat yourself.
- 7 \mathbf{Q} . Do you see the section that begins on that page, talking
- 8 about "Create, implement, and evaluate a strategic plan for
- 9 outreach and recruiting from untapped location and
- 10 | underrepresented demographic groups"?
- 11 A. I do. Thank you.
- 12 **Q.** The first one refers to "Explore recruiting at two-year
- 13 colleges"?
- 14 A. Correct.
- 15 **Q.** It notes that two-year college may represent a rich market
- 16 | for ROTC recruits?
- 17 A. Correct.
- 18 Q. What has the Navy done to explore options of recruiting
- 19 from two-year college in the last 13 1/2 years?
- 20 **A.** The Navy, as well as other services, have all made an
- 21 effort to expand recruiting initiatives at two-year colleges
- 22 | with programs to be able to connect to those that are
- 23 participating in those schools and help bridge them to ROTC
- 24 units in areas that they may be interested in.
- 25 **Q.** How many programs does the Navy have?

- 1 A. I don't know specifically.
- 2 **Q.** How many two-year colleges has it partnered with?
- 3 A. That I don't know. I would refer you to the Department of
- 4 the Navy.
- 5 **Q.** What percentage of ROTC officers start out through
- 6 two-year colleges?
- 7 A. I don't know. I'd refer you to the Department of Navy.
- 8 | Q. What about -- you're the Department of Defense, correct?
- 9 A. Correct.
- 10 **Q.** On officer accessions?
- 11 **A.** Generally, yes.
- 12 **Q.** So what about across all of the services? How many?
- 13 A. Sir, I don't know the specific number of two-year colleges
- 14 | in which we have partnerships with. I generally understand in
- 15 work with the services that they have expanded that over the
- 16 course of time. It is a relatively small portion of the
- 17 overall recruiting and officer development programs.
- 18 **Q.** How much has it expanded?
- 19 A. That, I don't know.
- 20 **Q.** The next page talks about expanding ROTC hosts to more
- 21 | demographically diverse locations, correct?
- 22 A. Correct.
- 23 **Q.** How much progress has been made on this front in the last
- 24 | 13 1/2 years?
- 25 A. That's an interesting question. Generally, our ability to

- 1 close or move an ROTC unit was statutorily constrained for a
- 2 | number of years. More recently, we received legislative relief
- 3 that allows us to do this. But as a practical matter, closing
- 4 or changing an ROTC unit is almost similar to a BRAC-like
- 5 process. As you can imagine, there's significant regional and
- 6 political interest in maintaining ROTC units where they have
- 7 | historically been.
- 8 **Q.** When was the statutory change made?
- 9 A. A few years ago.
- 10 **Q.** At what year?
- 11 | A. I don't know specifically. I believe it may have been
- 12 2022, but I would have to verify.
- 13 **Q.** What steps have been taken to increase or to expand ROTC
- 14 hosts since the statute has changed?
- 15 A. It's challenging for us to expand beyond the current
- 16 | footprint. We currently have more ROTC units at more
- 17 | brick-and-mortar locations than we had during Vietnam. We have
- 18 to then source those ROTC units with the appropriate officer
- 19 leaders and staff. In a constrained budget environment, it is
- 20 | very difficult to be able to expand to other locations without
- 21 potentially being able to close or consolidate others. And as
- 22 | I mentioned, that's a very difficult process to do, as we have
- 23 found in practice.
- 24 **Q.** How many brick-and-mortar ROTC units are there?
- 25 A. I don't know a precise number.

- 1 **Q.** Do you know a general number?
- 2 A. I believe it's in this report.
- 3 **Q.** Do you know a general number?
- 4 **A.** Generally, we have thousands.
- 5 \mathbf{Q} . And do you know how that compares to 10 years ago?
- 6 A. The overall number hasn't necessarily changed in a number
- 7 of years precisely because of some of those restrictions and
- 8 practical implications.
- 9 \mathbf{Q} . On the next page there's a paragraph that talks about
- 10 coordinating enlisted and officer recruiting.
- 11 Do you see that paragraph?
- 12 **A.** I do.
- 13 **Q.** The commission in 2011 recommended that the services
- 14 explore developing formal processes for coordinating enlisted
- 15 and officer recruiting, correct?
- 16 A. If I may, it would be helpful to know this -- what's on my
- 17 | screen is a magnified version of this. Can I ask for the
- 18 page number.
- 19 Q. Yeah. This is page 81. It's the next page.
- 20 **A.** DX page 81?
- 21 **Q.** DX81.
- 22 **A.** Okay.
- 23 **Q.** Do you need me to restate the question?
- 24 **A.** Yes.
- 25 **Q.** Well, first of all, do you agree that one of the

- 1 recommendations of the commission was that the services explore
- 2 developing formal processes for coordinating enlisted and
- 3 officer recruiting?
- 4 **A.** Yes.
- 5 **Q.** What has the Department of Defense done to coordinate
- 6 enlisted and officer recruiting in the last 13 years?
- 7 | A. Well, generally there is a linkage between the two in the
- 8 sense that, as recruiters are working with an enlisted
- 9 candidate that they believe meets certain qualifications for
- 10 officership through any one of the programs, there's an
- 11 expectation that they will give a warm handoff to an officer
- 12 | recruiter such that they can continue the process.
- 13 **Q.** Well, this recommendation specifically refers to a formal
- 14 | coordination process between enlisted recruiters on one hand
- 15 and Academy and ROTC programs on the other.
- 16 A. Yes, that's what I mentioned. They do the warm handoff to
- 17 | the officer recruiter, and the officer recruiter is an expert
- 18 | in the various different commissioning paths to include the
- 19 academies and ROTC and OCS.
- 20 **Q.** What is the formal process?
- 21 A. As I mentioned, the expectation and the requirement is
- 22 that if they develop a candidate that has those specific
- 23 qualifications, then they give that candidate over to the
- 24 officer recruiter.
- 25 **Q.** How has that policy changed since 2011?

- 1 A. In terms of making it stronger or...
- 2 **Q.** MDLC is recommending something different than what was
- 3 happening before. They're recommending a formal coordination
- 4 process. And so I'm asking how has that changed since 2011?
- 5 A. Generally it was a business practice. And now there's
- 6 been more overt requirements for that warm handoff.
- 7 **Q.** Are there documents on that?
- 8 A. I would defer you to the Department of the Navy.
- 9 **Q.** You don't know?
- 10 | A. I generally understand that the Navy has made it more
- 11 | clear to their recruiters what those requirements are.
- 12 **Q.** But do you know if there's a document?
- 13 A. I don't. But I'd rely upon the feedback from my
- 14 Department of the Navy colleagues.
- 15 **Q.** The next recommendation from the MDLC was to improve
- 16 | congressional Academy nominations. Do you see that?
- 17 **A.** I do.
- 18 **Q.** And if you go over to the next page, it discusses concerns
- 19 about making sure that the congressional Academy process was
- 20 tapping into all potential sources for the officers, correct?
- 21 A. Correct.
- 22 \mathbf{Q} . And we are aware that there has been some progress on this
- 23 front, right?
- 24 A. Correct.
- 25 **Q.** The number of congressional nominations available to the

- 1 | service academies has increased by 50 percent, correct?
- 2 **A.** Generally, yes.
- 3 **Q.** From 10 to 15?
- 4 A. Correct.
- 5 **Q.** Starting with this year's admissions process?
- 6 A. Correct.
- 7 **Q.** The next paragraph talks about developing a common
- 8 application for service ROTC and Academy programs.
- 9 Do you see that?
- 10 **A.** I do.
- 11 **Q.** It notes that each service academy and ROTC programs
- 12 | required separate application in 2011?
- 13 A. Correct.
- 14 **Q.** And it recommended that there be a unified application to
- 15 make it easier for candidates to apply to both ROTC and maybe
- 16 | multiple service academies?
- 17 A. Correct.
- 18 | Q. I actually have some personal experience with this. That
- 19 has not yet happened, has it?
- 20 **A.** No. That's something that we continue to work on as we
- 21 have lessons learned from other universities that have used the
- 22 common application. We have made more progress in the
- 23 development of a single nomination portal as congressionally
- 24 directed, and that's something that we are developing right now
- 25 and should be in the field soon.

- 1 Q. So it's something that the Department of Defense has been
- 2 | working on since 2011?
- 3 A. Correct.
- 4 **Q.** How much longer is it going to take?
- 5 A. It likely will take a little bit more time, given that it
- 6 takes time to develop those requirements. We're also required
- 7 | to put that form into the Federal Register for notice and
- 8 comment.
- 9 We also then, as it's associated with IT and public -- or
- 10 private information, we have to ensure certain safeguards.
- 11 It's a matter that takes some time.
- 12 **Q.** Does it take 11 1/2 years?
- 13 A. Not necessarily. This has taken longer than I would think
- 14 | it necessarily needed to. But, again, what we were trying to
- 15 do is to better understand what the lessons learned from the
- 16 use of the common application was in other colleges and
- 17 universities as well.
- 18 **Q.** Do you know how long the common app has been available to
- 19 | civilian universities?
- 20 A. For several years.
- 21 **Q.** For several years or longer than that?
- 22 A. I don't know the precise date.
- 23 **Q.** Was it available in 2011?
- 24 A. I don't know.
- 25 **Q.** The next recommendation from the Military Leadership

- Cross of Stephanie Miller by Mr. Strawbridge Case 1:23-cv-02699-RDB Document 146 Filed 10/01/24 Page 1: Diversity Commission was to closely examine the preparatory 1 2 school admissions process and make required changes to ensure 3 that accessions align with the needs of the military. Do you see that paragraph? 4 5 Α. I do. 6 You're familiar with this recommendation, right? 7 Yes. Α. 8 So what has the -- what have the military preparatory 9 academies done in response to the recommendation in this 10 report? 11 Generally, they work very closely with the Academy 12 13 an additional academic year and leadership and physical
 - admissions process to identify candidates that may benefit from an additional academic year and leadership and physical development year. And then they have also normalized some of the requirements and processes for a large percentage of those candidates to then flow into the service academies.

14

15

16

17 Specifically on the next page, you can say that the Q. 18 "preparatory schools are an important source of racial and 19 ethnic minority enrollment in the service academies. 20 an examination of preparatory school records suggests that 21 there is a large focus on developing athletes to enter the 22 academies. Approximately 35 to 40 percent of the preparatory 23 recent classes consisted of recruited athletes. suggested" -- if you go to the last sentence -- "the commission 24 25 recommends that DoD have the preparatory schools closely

- 1 examine their admissions processes and make any required
- 2 changes to ensure accessions align with the needs of the future
- 3 military workforce."
- 4 Correct?
- 5 A. Correct.
- 6 Q. What specifically have the academies done to follow up on
- 7 | this recommendation?
- 8 A. In the sense of we use those preparatory schools to help
- 9 develop talent. I believe it's well understood that some
- 10 aspect of that talent is athletic talent, which there is a
- 11 greater degree of diversity in for some of those blue-chip
- 12 athletes.
- And so, again, just in the -- continue reviewing the
- 14 programs and the instruction that we have at the preparatory
- 15 | schools, we continue to improve those programs. And to the
- 16 extent that we need to evolve any training modules or
- 17 | instruction corresponding to a new dynamic of officership and
- 18 | military service, we do so.
- 19 **Q.** Has there been a formal report from the preparatory
- 20 | schools in response to the recommendation?
- 21 A. That, I don't know.
- 22 **Q.** Has there been any adjustment to the actual admissions
- 23 process at the preparatory schools in response to this
- 24 | recommendation?
- 25 A. I would defer you generally to the Department of the Navy.

- 1 \mathbf{Q} . The Navy is not the only prep school out there.
- 2 A. That's correct; so I would defer you to each of the
- 3 military services.
- 4 Q. That's an important part of accessions into the officer
- 5 corps, is it not?
- 6 A. The preparatory schools in particular?
- 7 **Q.** Yes.
- 8 A. Yes, they are.
- 9 **Q.** That's part of your expertise, right?
- 10 | A. My general expertise is overseeing and working with the
- 11 | services for the management of the academies, not the
- 12 day-to-day or the specific admissions practices at the
- 13 preparatory schools.
- 14 **Q.** Even to the extent that the Military Leadership Diversity
- 15 Commission thought that this could be an important way to
- 16 increase diversity in the officer ranks?
- 17 A. And it generally has been.
- 18 **Q.** You would agree that there are many reasons that explain
- 19 the reasons that promotion of minorities to general and flag
- 20 officers lags behind White officers?
- 21 A. Yes, many of which we've discussed.
- 22 **Q.** Right. One of those reasons, you would agree with me, is
- 23 that a large percentage of minority officers previously served
- 24 | in the enlisted ranks?
- 25 **A.** That's correct. I believe that generally more than

- 1 80 percent of current minority officers have some form of prior
- 2 enlisted service.
- 3 **Q.** 80 percent of current officers?
- 4 A. Current minority officers.
- $5 \mid \mathbf{Q}$. I just want to refresh -- well, I want to show you
- 6 something.
- 7 You are familiar with this report, correct?
- 8 A. Correct.
- 9 \mathbf{Q} . It's one of the reports that was included on your
- 10 disclosures, correct?
- 11 A. Correct.
- 12 **Q.** If we go to page 10.
- 13 THE COURT: This is Defendants' Exhibit 150; is that
- 14 | correct?
- 15 MR. STRAWBRIDGE: That's correct. I'm sorry, Your
- 16 Honor. I should have said that.
- 17 **THE COURT:** That's all right.
- 18 BY MR. STRAWBRIDGE:
- 19 **Q.** There's a box on this page that talks about prior enlisted
- 20 status, correct?
- 21 A. Correct.
- 22 **Q.** The first bullet says, "84 percent of racial and ethnic
- 23 | minorities are more likely than White officers to be prior
- 24 enlisted," right?
- 25 A. Correct.

- 1 Q. That's different than saying what percentage of them have
- 2 prior enlisted service.
- 3 **A.** Yes, I would agree with you. That's the more precise
- 4 statistic, yes.
- $5 \mid \mathbf{Q}$. Right. Because the next bullet actually tells us that
- 6 information, right?
- 7 A. Correct.
- 8 **Q.** That bullet tells us that 44 percent of Black or African
- 9 American men and 37 percent of Black or African American women
- 10 | were enlisted before commissioning, correct?
- 11 A. Correct.
- 12 **Q.** And the last bullet point in this box notes that prior
- 13 enlisted officers are 24 percent more likely to leave the
- 14 military at the 20-year mark than officers without enlisted
- 15 experience, correct?
- 16 A. Correct.
- 17 **Q.** And you would agree with me, right, there's nothing
- 18 | negative associated with prior enlisted service?
- 19 A. No, not at all. I think this just acknowledges the
- 20 | reality that, if they have prior enlisted service before
- 21 | they're commissioned as an officer, they're likely to reach
- 22 | that 20-year mark earlier than direct commissioning sources.
- 23 And so they may elect to retire at that point.
- 24 **Q.** Right. Because they're further along in their military
- 25 career when they become 01?

- 1 A. That's correct, yes.
- $2 \mid \mathbf{Q}$. And I think as you testified on direct, when you get to
- 3 | these 10- or 20-year milestones, it's not uncommon for officers
- 4 to pursue new opportunities, right?
- 5 A. That's correct.
- 6 **Q.** They may do so for family reasons, right?
- 7 **A.** Yes.
- 8 | Q. They may do so because -- I think you testified about
- 9 opportunities in the civilian workforce?
- 10 A. Correct.
- 11 $| \mathbf{Q} |$ And then -- obviously, I come from a military family -- 20
- 12 | years is kind of a big deal when it comes to military service,
- 13 | correct?
- 14 A. It is. It's absolutely considered a very successful and
- 15 complete career.
- 16 **Q.** It's also when you get full pension benefits?
- 17 A. That's correct.
- 18 **Q.** Do you know how many -- well, let me ask you this: Do you
- 19 agree that officers from SEALs, aviation, and submarines are
- 20 overrepresented at the flag level in the Navy?
- 21 A. Are overrepresented? Generally, again, as I mentioned
- 22 before, the vast majority are unrestricted line community
- 23 officers.
- 24 **Q.** My question is do those communities contribute a greater
- 25 percentage of flag officers than they constitute in the officer

- 1 ranks generally?
- 2 A. I would have to go back and look at the splits amongst the
- 3 | various different unrestricted line communities.
- 4 Q. You don't know?
- 5 A. I don't know off the top of my head.
- 6 **Q.** All right. Do you happen to know how many African
- 7 Americans chose to -- or how many African Americans accessed
- 8 | into the SEALs at the Naval Academy last year?
- 9 A. Well, since I was here and was listening in the audience
- 10 to the prior witness and I did see the chart where it was
- 11 | indicated that there were none that entered in 2024.
- 12 **Q.** Do you know how many have accessed over the past 11 years?
- 13 A. I do not, not specifically.
- 14 $| \mathbf{Q}$. If I told you it was five, would that surprise you?
- 15 A. It would not.
- 16 Q. Do you know how many African Americans have accessed into
- 17 | the submarine surface over the last 11 years?
- 18 A. I do not, not specifically. But I would presume it to be
- 19 small numbers.
- 20 **Q.** If I told you it was 47, would that surprise you?
- 21 A. It would not.
- 22 **Q.** You agree that there are a lot of reasons somebody may
- 23 choose not to access into those communities, correct?
- 24 A. Correct.
- 25 **Q.** They're pretty physically demanding?

- 1 **A.** Yes.
- 2 **Q.** They require you to probably put yourself at greater risk
- 3 | in terms of your day-to-day job assignment?
- 4 A. Correct.
- 5 | Q. They can be very difficult on families?
- 6 A. They can.
- 7 **Q.** They're very stressful occupations, correct?
- 8 A. I would say that all of our unrestricted line communities
- 9 are operationally demanding and have a degree of stress on
- 10 | individual and family.
- 11 **Q.** You don't think the SEALs are a little bit more stressful
- 12 | than some other communities?
- 13 **A.** I do, but you were speaking broadly to submarines and
- 14 aviation as well.
- 15 **Q.** Do you think aviation is more stressful than other
- 16 | communities?
- 17 | A. I wouldn't characterize as aviation is more stressful than
- 18 | surface warfare, no.
- 19 **Q.** Do you think that -- you would agree with me that aviation
- 20 has higher requirements for entry than surface warfare?
- 21 A. They have higher requirements for certain testing and then
- 22 physical requirements, yes.
- 23 MR. STRAWBRIDGE: Thank you very much, Ms. Miller. I
- 24 don't have any further questions.
- THE COURT: Thank you, Mr. Strawbridge.

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Redirect, Mr. Carmichael?
 1
 2
             MR. CARMICHAEL: No, Your Honor.
 3
             THE COURT: Let me just -- I just have a few questions
 4
    here, Ms. Miller.
         Mr. Carmichael, if you could do me a favor. I've got my
 5
    printout here of Defendants' Exhibit 204.
 6
         Either Mr. Spears or Mr. Pusterla, whoever can put them up
 7
 8
    for me as quickly as possible.
         Defendants' Exhibit 204, I'd like it up on the screen, if
 9
    possible.
10
11
             MR. STRAWBRIDGE: It's on the screen.
12
             THE COURT: There we go.
13
         Looking here at, first of all, if we can, at page--
    looking at the matter of the 5-, 10-, and 15-year mark,
14
15
    starting with coming in the first gate in terms of 01s.
16
             THE WITNESS: Yes, sir.
17
             THE COURT: In terms of -- just so I'm clear, if I'm
    reading these charts correctly. Starting on page 11 in terms
18
    of the retention at officer first gate, there were --
19
20
    essentially is a 73 percent retention rate for African
21
    Americans, specifically Black officers, and 81 percent of
22
    Whites in 2001, correct?
23
             THE WITNESS: Correct. Yes, sir.
24
             THE COURT: And then going up to 2018, it improved to
25
    77 percent for Black officers and not quite as much -- it
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didn't go up quite as much. It went up to 83 percent for White
 1
 2
    officers, correct?
 3
             THE WITNESS:
                           Correct.
             THE COURT: All right. And then looking next at -- I
 4
 5
    think it's page 17, in terms of the 10-year retention, the
 6
    Black officers improved again from 44 percent in 2001 to
 7
    47 percent in 2013, and the White officers improved from
 8
    46 percent to 52 percent, correct?
 9
             THE WITNESS: Yes, sir. A small but measurable
10
    improvement.
11
             THE COURT: So you have continued improvement in both
12
    areas in terms of retention?
13
             THE WITNESS: Yes, sir. I think that this
14
    demonstrates, again, our relative success at improving
15
    retention of Naval Academy graduates over time.
             THE COURT: And then in paragraph-- page-- hold on one
16
17
    second here.
18
         Page 22, at the 15-year retention mark, the chart reflects
19
    as to the class of 2001 going up through the class of 2008 in
20
    terms of how you would measure this, it's a 36 percent
21
    retention rate for Black officers and the White officers
22
    actually fade to 32 percent, correct?
23
             THE WITNESS: Yes, sir.
24
             THE COURT: Is there any explanation or any thought
25
    you have as to why that dropped? I mean, the 15-year mark is
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right there. Correct me if I'm wrong, Ms. Miller, but the 15-year mark is extremely important both for active duty, reserve, or whatever. Active duty gets an immediate pension; reserve pension kicks in when they're 60.
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But the 15-year mark is a pretty significant mark because you've got five years left to go. So it would seem to me that the 15-year mark is a fairly important mark because, once you get within that 5-year range, as I think is shown by the stats, people don't get out because they're going to get to 20 years regardless, any branch, active, reserve, or whatever.

What is the reason, you think, for the drop-off slightly as to White officers to 32 percent? Family considerations or what?

THE WITNESS: So I acknowledge that difference. I think that, generally, again, we see a large population go into those unrestricted line communities. And, again, particularly if you're going into submarines or aviation, even surface warfare, I think there's a lot of correlation and marketable skills that other organizations may be interested in.

And so I think that, you know, we have seen a strong pull in financial incentives to some of those other opportunities.

And it could be that this population believes that that is a more advantageous career path for them to pursue for their families.

THE COURT: If I can pick up on that. That's why I

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wanted to get to this side.
 1
 2
         Also, it's a situation which hasn't been discussed much,
 3
    but there's things or certain aspects of the military of up or
 4
    out, is there not? If you're on a certain track, you get
 5
    command positions and you're on your way. And, say, in the
    Army or the Marine Corps, you're stuck at lieutenant colonel
 6
 7
    and that's where you're going to stay. And there's a factor
    there for people getting out even if they don't go past 15
 8
 9
    years because they've pretty much hit their ceiling in terms of
10
    their personal career. Isn't that a fact?
11
             THE WITNESS: That's correct, Your Honor. For a long
12
    time, the department had the up-or-out policies by which, if
13
    you failed to select for promotion for essentially two cycles
14
    in a row, then you're automatically required to
15
    administratively separate. We have since, actually, largely --
             THE COURT: I was going to ask you that next, because
16
17
    that's no longer the case, is it?
18
                           That's correct, Your Honor. We --
             THE WITNESS:
19
             THE COURT: When did that change?
20
             THE WITNESS:
                           Just a few years ago, actually.
21
             THE COURT: I mean, literally within five -- as of
22
    five years ago, if you hit a certain mark, you were up or out.
23
             THE WITNESS:
                           That's correct.
24
             THE COURT: I forget what the year was, because you
25
    weren't going to get promoted anymore, you weren't going to
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have command, whether it's on the fleet, whether it's the
 1
 2
    Marine Corps or whatever. You were gone essentially, correct?
             THE WITNESS: That is correct, sir.
 3
         If I may add?
 4
 5
             THE COURT: Sure.
             THE WITNESS: One of the reasons that we got rid of
 6
 7
    that policy generally over time is that it failed to really
 8
    acknowledge kind of the human dynamic of what may be occurring
    that could contribute to a failure to select or promote.
 9
10
             THE COURT: Not to mention the legal effect of being
11
    denied a total pension at 20 years.
12
             THE WITNESS:
                           That's correct, yes, sir.
13
             THE COURT: There was no pension at 15 years, and
    you're denying somebody a pension at 20.
14
15
             THE WITNESS: Correct.
16
         And so we found that there were certain individual factors
17
    that may have led to the inability to successfully complete,
18
    say, joint qualifications by a certain time frame. And that
19
    could then lead to being not selected in a promotion board.
20
         And so we thought that, instead of having these rigid
21
    up-or-out policies, it was more appropriate to remove them and
22
    to look at every individual case to determine if there were any
23
    unique factors that perhaps led to that individual failing to
24
    select. And then we also wanted to provide more opportunities
25
    for rehabilitation, if you will, such that we could potentially
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get them back on track.

THE COURT: Particularly, for example, in terms of the submarine corps, the three that have been listed several times by counsel on both sides, there were certain thresholds that had to be satisfied by submarine officer. Not everyone just got posted for an executive officer spot on a nuclear submarine, correct?

THE WITNESS: Yes, sir. It's an extremely competitive process to be selected for one of the few submarine leadership positions we have, either executive officer or commanding officer.

THE COURT: And I think it came up earlier -- not that you would know this, but it actually came up earlier, I think, last week. There used to be a time where people had to go through Admiral Rickover's desk and that was the -- I mean, literally get interviewed by Admiral Rickover himself. And if they made it, they made it; if they didn't, they didn't.

THE WITNESS: That is correct, sir. That practice -- although, sadly, Admiral Rickover is no longer with us, that practice generally by nuclear reactor still exists. And officers who are either interested in pursuing nuclear communities or have been identified as having a strong affinity that way aligned to those communities are still required to do an individual interview with nuclear reactors.

THE COURT: And then, if we can, going to the

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all-important, I think, page 28 here with respect to the
 1
 2
    20-year mark where you make the 20 years and you've vested,
 3
    looking at that chart in terms of the racial groups and
 4
    specifically as to Black officers and then White officers, just
 5
    so I make sure that I understand this figure here, is that --
    is that 55 Black officers in the year 2001 reached that mark;
 6
 7
    is that right?
             THE WITNESS: Yes, sir.
 8
 9
             THE COURT: And then 1,316 White officers reached that
10
    mark in 2001, correct?
11
             THE WITNESS: Yes, sir.
             THE COURT: And then in 2023, the number of White
12
13
    officers increased by one, 1,316 to 1,317.
14
             THE WITNESS: Correct. Yes, sir.
             THE COURT: So there's an increase of one White
15
16
    officer over those 22 years. As to Black officers, I would
17
    note that 55 officers in 2001 increased as of last year, 2023,
    was up to 91.
18
19
             THE WITNESS: Yes, sir.
20
         If I may elaborate?
21
             THE COURT: An 80 percent increase by Blacks and
22
    literally no increase by Whites in terms of this 20-year mark,
23
    correct?
24
             THE WITNESS:
                          Yes, sir.
25
         May I elaborate?
```

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THE COURT:
                        Yes.
                               That's why I'm asking.
 1
 2
             THE WITNESS:
                           If you observe, sir, you can also see
 3
    corresponding increases by other racial categories. And as you
 4
    may recall, we talked about the closed-loop system.
                                                         So it's
 5
    statutorily controlled how many officers we can have.
         So it reasons that if we've seen more significant
 6
 7
    increases in categories other than White, then White is likely
 8
    going to remain relatively flat or may go down.
 9
             THE COURT: And that is why if you actually -- like I
    meant to mention, the Asian American officers, 2001, the figure
10
11
    was 9, and then that increased to 48 in 2023.
12
             THE WITNESS: Yes, sir.
13
             THE COURT: So there has been an improvement in
14
    diversity reflected by that chart, correct?
15
             THE WITNESS: Correct. Yes, sir.
             THE COURT: I know it's taken a long time, but there
16
17
    has been improvement?
             THE WITNESS:
18
                           Yes, sir.
19
         If I may add?
20
             THE COURT: Absolutely.
21
             THE WITNESS: Yes, sir, we agree. And that's what we
    believe these statistics reflect is that there is small but
22
23
    measurable improvement over the course of time.
                                                     It does take a
24
    long time, but I think what's important to recognize is this is
25
    with the current limited consideration of race and ethnicity
```

during that admissions process, and that if we were not to have the ability to potentially consider that in appropriate situations, then it reasons that we may see that corresponding difference.

And I think that what is important in terms of context to understand is that, while the academies in this situation are being juxtaposed against universities like Harvard or UNC or MIT, at its heart our service academies are quintessentially a military organization that also happen to be a four-year degree-granting institution.

Where they may share certain similarities with those other universities such as robust sports programs, we have those programs not because we seek to be the SEC or the ACC but because we have inevitably determined that having programs such as strong sports programs is directly contributable to military needs and requirements.

And so ultimately there's a distinct difference in the academies than there are in those civilian institutions because, at its core, its sole purpose is to develop and provide future officers to the Navy and ultimately the Department of Defense.

Its mission, its purpose is uniquely different than that of those other institutions, all driven by those military necessity and national defense priorities.

THE COURT: Just one question to follow up on that.

```
There was a period of time, was there not, when ROTC programs
 1
 2
    were actually chased off of campuses?
             THE WITNESS: Yes, sir, that is very true.
 3
             THE COURT: Does Harvard still have an ROTC program?
 4
 5
             THE WITNESS:
                           It does, yes.
             THE COURT: When did it come back?
 6
 7
             THE WITNESS: Sir, I'd have to go back and look.
                                                                Ιt
    was only a few years ago.
 8
 9
             THE COURT: It was a long time Harvard didn't have an
10
    ROTC program.
11
             THE WITNESS: That's correct. We were not welcomed at
    certain institutions.
12
13
             THE COURT: I think it might have been literally every
14
    one of the eight Ivy League schools chased off the ROTC
15
    programs for many years, did they not?
             THE WITNESS: Sir, I would need to go back and verify.
16
17
    I believe there are some that have maintained a unit in some
18
    way, shape, or form.
19
             THE COURT: But Harvard just came back. It's not like
20
    Harvard has had an ROTC program for a long period of time?
21
             THE WITNESS:
                           Not necessarily.
22
             THE COURT: So just for the record, I wouldn't call
23
    Harvard having been a very active participate in the ROTC
24
    program over the course of the last 50 years. Correct?
25
             THE WITNESS: Yes, sir.
```

```
THE COURT: Unlike University of North Carolina, which
 1
 2
    has had an active ROTC program, including Navy ROTC, for many
 3
    years, correct?
             THE WITNESS:
                           Correct.
 4
 5
             THE COURT: I believe that actually stood the test of
    time even during times when other campuses were chasing off the
 6
    ROTC program.
 7
             THE WITNESS: Yes, sir. We do worry even today with
 8
 9
    some of the strife that we see at universities and schools.
10
    There was a school not long -- just a few weeks ago where the
11
    ROTC unit was actually -- it was graffitied with antimilitary
12
    sentiments. And so that is something that we continue to focus
13
    on and are concerned about today.
14
             THE COURT: And then lastly, my question is looking at
15
    page 29 of the Defendant's Exhibit 204. In terms of the
    percentage representation of the racial groups, following up
16
17
    with what we discussed a few minutes ago, the Asian figure has
    gone from 0.6 percent to 31 percent, correct?
18
19
             THE WITNESS: Yes, sir.
20
             THE COURT: 22 years later.
21
             THE WITNESS: Yes.
22
             THE COURT: Black percentage has gone from
23
    approximately 4 percent, has gone up to approximately
24
    6 percent.
25
             THE WITNESS: Yes, sir.
```

```
THE COURT: And then the White percentage, consistent
 1
 2
    with what you said before, was at, like, 94 percent, now it's,
 3
    like, 85 or 86 percent.
             THE WITNESS: Correct.
 4
 5
             THE COURT: Same progress. It's been a long slide,
    but there has been progress, correct?
 6
 7
             THE WITNESS: Yes, sir. Slow but measurable and very
 8
    important.
 9
             THE COURT:
                         Thank you.
         Mr. Carmichael, any further direct from your point after
10
11
    the questions of the Court?
12
             MR. CARMICHAEL: No, Your Honor. I think you might
13
    have misspoke on the 2023 for Asian. You said 31 percent.
14
    It's 3.1.
15
             THE COURT: Thank you on that. I meant to say 3.1.
         Mr. Strawbridge, any further cross from your point of
16
17
    view?
             MR. STRAWBRIDGE: Just a couple of follow-up
18
19
    questions.
20
             THE COURT:
                         Sure.
21
                          RECROSS EXAMINATION
    BY MR. STRAWBRIDGE:
22
23
24
         You agree with me that both the charts we were just
25
    looking at on pages 28 and 29 only show United States Naval
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1 Academy graduates?
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- 2 A. Correct.
- 3 \mathbf{Q} . And you agree with me that, again, you are unable to say
- 4 | what percentage, if any, these figures are attributable to the
- 5 | use of race at the Academy?
- 6 A. Not directly, but it reasons that it could have a factor.
- 7 | Q. If you don't know how much race is used at the Naval
- 8 Academy, how can you testify about that?
- 9 A. Because I generally appreciate that having the ability to
- 10 consider that may be a positive factor in this instance.
- 11 **Q.** It may be, but you don't know, right?
- 12 **A.** But it may be.
- 13 **Q.** Do you know?
- 14 **A.** Not precisely, but I --
- 15 **Q.** Can you quantify it --
- 16 THE COURT: Excuse me.
- 17 MR. STRAWBRIDGE: Sorry.
- 18 | THE COURT: We've had a very good trial here for eight
- 19 or nine days. No lawyer has been cutting off witnesses. But
- 20 | stop cutting off the witness and let her answer the question,
- 21 Mr. Strawbridge.
- 22 MR. STRAWBRIDGE: I apologize, Your Honor.
- THE COURT: Your apology is accepted. Ask the
- 24 question; allow the witness to answer.
- 25 MR. STRAWBRIDGE: She can finish the answer.

```
THE COURT:
 1
                        You may answer.
 2
                           If you ask the question.
             THE WITNESS:
 3
    BY MR. STRAWBRIDGE:
 4
         Yes. Can you quantify it at all?
    Q.
 5
    Α.
         Not specifically, no.
             MR. STRAWBRIDGE:
                               Thank you.
 6
 7
             THE COURT: Thank you very much.
         Thank you very much, Ms. Miller, for your service both
 8
 9
    military and then Department of Defense. Thank you very much.
10
             THE WITNESS: And yours, sir. Thank you.
11
             THE COURT: Mr. Gardner.
12
                           I was just going to say, with that, the
             MR. GARDNER:
13
    government rests its case.
14
             THE COURT: Hold on one minute here.
15
         You may step down, Ms. Miller. Thank you.
16
                     Just going over the chart here. There's one
         All right.
17
    thing that I would note. I think we all agree that the next
18
    step here is going to be that we're going to make sure we've
19
    got all the exhibits in evidence. And, Counsel, that would
20
    include, along with the exhibits, the demonstrative exhibits on
21
    both sides. I think it would be very helpful. The slides and
22
    the charts are helpful on both sides; so I want them in
23
    evidence.
               I've looked at them. They're fine.
24
         The one thing that, just from a procedural point of view,
25
    I did note that, according to the docket sheet -- and it just
```

may be the error of the clerk's office or whatever -- but with respect to the filing of this lawsuit, we're literally approaching the first anniversary of the filing of the lawsuit.

And I see Mr. Strawbridge smiling and Mr. Mortara and all of us. We actually got right here in a year. That goes to show it can be done. And I want to note how hard you all have worked on this matter and the good work all the lawyers have done on both sides.

But, essentially, with respect to the motion for preliminary injunction attendant to the filing of the lawsuit, the response was filed by the defendants on December the 1st, and then ultimately we had a hearing, and then I issued by memorandum order on December 20th, denying preliminary injunction. And we set this in on the schedule.

What I have noted here is I gather there was an actual answer filed by the defense, and I'm trying to clarify that.

And I guess I just -- as I was looking through all this and crossing t's and dotting i's, there's no actual answer that was filed. I just am trying to make sure the clerk's office didn't inadvertently miss filing an answer.

MR. GARDNER: The clerk's office did everything perfectly. We reached an agreement with the other side, and then we requested through you the ability to waive the answer. And you approved that when we did our scheduling order.

THE COURT: What I'm trying to make sure from

Mr. Strawbridge and Mr. Mortara, as well as you, Mr. Gardner, 1 2 is the district judges here in the Fourth Circuit, with no 3 disrespect to my friend and colleagues down in Richmond, have 4 increasingly noted we've had more than a few reversals and 5 remands; and we're wondering if Judge Remand is on duty down in 6 Richmond. I mean, really, we've all noted it. 7 And it occurred to me the thought of, after all this work, 8 something being remanded back on a procedural default in terms of an answer not technically being filed -- and I'm just trying 9 to make sure that t's been crossed and that i dotted. 10 11 Mr. Strawbridge, from your point of view -- clearly, the 12 defense have denied your request, and there's been an answer. 13 We've had litigation. We're on the eve of closing argument. 14 But I'm wondering what your position is on this. MR. STRAWBRIDGE: Mr. Gardner is absolutely right. We 15 16 agreed to waive the necessity for an answer because the case 17 needed to get going. We had a very aggressive schedule. We've 18 worked very cooperatively to get where we are today. 19 **THE COURT:** Absolutely. 20 MR. STRAWBRIDGE: So, yes, I can put on the record 21 that we did not demand and we are fine with basically treating their filings as a general denial. 22 23

THE COURT: There's no procedural waiver from the point of view of the plaintiff on this?

MR. STRAWBRIDGE: Correct.

24

25

THE COURT: You agree with that, for the record? 1 2 MR. STRAWBRIDGE: Yes. 3 **THE COURT:** You understand. Mr. Gardner? MR. GARDNER: Of course, Your Honor. 4 5 **THE COURT:** So everyone agrees where we are now is at 6 the stage of verifying the -- I mean, technically in many 7 situations with these cases, we reach the stage of possible 8 summary judgment under Rule 56 or whatever. We've gone past 9 all of that. We've had a nine-day trial, and we've marked 10 exhibits. Exhibits are in evidence. Findings of fact, conclusions of law are going to be summarized tomorrow in 11 12 closing argument. And I've set a date of next Wednesday for 13 each side to submit their proposed findings of fact, conclusions of law. And then I'll take it under advisement. 14 I'm going to make every effort to -- I'm not sure what the time 15 16 frame will be, but it's going to be -- it isn't going to be a 17 week; that's for sure. I'm going to make every effort to do 18 this within the next six weeks to two months, which I think 19 will be, again, at a faster pace than was done in the other 20 cases. 21 I see Mr. Mortara nodding in agreement with me on that. 22 My point is that's where we are here now procedurally, 23 that we're going to -- before we finish this afternoon, my 24 suggestion is that we start the process, which always causes 25 the younger lawyers to scurry more than the older lawyers. But the point is is that we have to just have people cross t's and dot i's and go over what the exhibits are.

My thought is I'll go off the bench. I'll be around here for a while, until 5:00 -- I've got a function with my wife at 5:30 -- in case there's any dispute that comes up. Sometimes there are disputes that comes up on the matter of exhibits in evidence, not in evidence, or whatever. And we can address those this afternoon or we can certainly, if they come up -- I hope they don't -- I'll address it before we have closing argument tomorrow just to cross those t's and dot those i's.

And then we proceed to closing argument -- plaintiff, defendant, rebuttal by the plaintiff. The plaintiff has the burden here and plaintiff gets rebuttal. That's normally the way it works in a bench trial, but this is a declaratory judgment action. I'm just going to go step by step on this.

Yes, Mr. Gardner.

MR. GARDNER: I was going to say the good news is we've been working very cooperatively with the plaintiff, and Mr. Strawbridge can correct me if I'm wrong, but I believe we have complete agreement as to what exhibits are in evidence.

THE COURT: All right. That's fine.

If I'm mistaken about this in terms of -- pulling back in terms of the basic, you know, principles in terms of Rule 52 motions or whatever, essentially, the plaintiff, normally in a bench trial in a civil case, has the right to have rebuttal

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argument.
 1
 2
         Essentially correct, Mr. Gardner?
 3
             MR. GARDNER:
                           I defer to Your Honor. I've had it done
 4
    both ways, where both sides get one shot, sometimes the
    plaintiff --
 5
             THE COURT: I don't know -- I should know.
                                                         I don't
 6
    know how it was handled in North Carolina or Massachusetts. I
 7
    think in one of those cases, it was just two closing arguments,
 8
 9
    but then another, I just couldn't tell.
         Mr. Mortara.
10
11
             MR. MORTARA: In Boston we did a rebuttal closing, and
    then we had another closing after proposed findings, which was
12
    incredibly redundant and just served as a retread of an
13
    experience that we all wished to at least view fondly and
14
15
    forget the bad parts.
         What I will say is we've agreed with -- Your Honor will
16
17
    remember from my opening statement, it is our belief the burden
    lays with the defense.
18
19
             THE COURT: Yes.
             MR. MORTARA: We've agreed with the defense, in an
20
21
    exchange for an agreement that it be one hour each, that we
22
    will forgo our rebuttal.
23
             THE COURT: That's fine. You sort of anticipated what
    I was going to anticipate because, if race is a factor, then it
24
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flips over to the burden in terms of strict scrutiny.

25

Another thing I thought of today when I was driving in in 1 2 terms of the actual answer, I thought, well, really, the burden 3 has gone over here in terms of the strict scrutiny analysis and 4 whether it's been narrowly tailored. 5 So then I was thinking maybe the defense gets the response. And I'm thinking maybe I'll just clarify it with all 6 7 of you. You each have -- by the way, I don't care about -- you're 8 9 not going to be limited to an hour; you can have as long as you 10 want. If you both agree on an hour, that's fine. 11 The plaintiff will proceed with closing argument; then the 12 defendant will proceed with closing argument. That's what 13 we're going to do. MR. MORTARA: Yes. And, Your Honor --14 THE COURT: And I don't see any argument being after 15 16 submission for a proposed findings of fact, conclusions of law. 17 The bowling ball then is in my lap, and it's my turn now. 18 I see my law clerk is shriveling over here. (Laughter.) 19 **THE COURT:** It's my turn and their turn to then deal 20 21 with it. We're all laughing again at this point. 22 23 But, Mr. Strawbridge, I didn't mean to lean on you so hard 24 on the cross of the witness. I wanted to make sure my clerk

was still awake up here. That's why --

25

MR. STRAWBRIDGE: I appreciate -- I do apologize. 1 2 THE COURT: That's all right. That's fine. 3 MR. MORTARA: Your Honor, I will say, I've been up, a 4 little animated once or twice. The best part about being here 5 is you are quick to correct and quick to forgive. **THE COURT:** Very short memory. Very short memory. 6 My wife would accuse me of that and many other domains as well. 7 But that's another matter. 8 9 So that's where we're going to be. Why don't we make 10 sure -- I'm not saying people have to stay late. I just think 11 as long as you don't have any disputes about the exhibits, you clear out. It makes it much easier for the clerk and for my 12 13 law clerks. But by the same token, if there are any skirmishes over it, I'll be around till 5:00. 14 And then let Ms. Hudson know, my senior clerk, with 15 16 respect to, if there's things that come up in the evening, 17 we'll just address it in the morning, and then we'll be ready 18 to go. 19 Now, my intelligence sources that I mentioned as to 20 Ms. Herndon in terms of activity around the courthouse, I've got other intelligence sources that are out that perhaps we 21 22 might not want to start right at 10:00 tomorrow because it 23 might be raining tomorrow. But without breaching things, should -- Ms. Herndon, 24 25 should -- this is delegation. The military people here will

```
tell you that the NCOs run the Navy and run the Army.
                                                           Well.
 1
 2
    this is the NCO over here. She runs the show.
 3
         Ms. Herndon, can we start at 10:00 tomorrow or should we
 4
    start at 10:30?
             THE CLERK: 10:00 is fine.
 5
             THE COURT: 10:00 is fine. We're going on your
 6
 7
    intelligence.
         If for some reason people find -- we're laughing here
 8
    again -- if people find themselves out in the rain over a
 9
    drill, they'll address their ire appropriately when they get
10
    into the courtroom.
11
         Do you think, Jakiba, we're good for 10:00?
12
13
             THE CLERK: I haven't heard anything, but if I do,
    you'll be first to know.
14
             THE COURT: Just in terms of the secretive fire drills
15
    that we're well prepared for here after a while. But that's
16
17
    another matter.
18
         Is there anything else this evening from the point of view
    of the plaintiff?
19
             MR. MORTARA: Nothing from plaintiff, Your Honor.
20
21
             THE COURT: Anything else from the point of view of
    the defense?
22
23
             MR. GARDNER:
                           Nothing from the government, Your Honor.
24
             THE COURT: Thank you all very much. With that, we
25
    will reconvene tomorrow at 10:00. Thank you.
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THE CLERK: All rise.
                                      This Honorable Court is now
 1
 2
    recessed for the evening.
 3
          (Court adjourned at 3:50 p.m.)
 4
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CERTIFICATE OF OFFICIAL REPORTER 1 2 3 4 I, Ronda J. Thomas, Registered Merit Reporter, Certified Realtime Reporter, in and for the United States District Court 5 for the District of Maryland, do hereby certify, pursuant to 28 6 U.S.C. § 753, that the foregoing is a true and correct 7 transcript of the stenographically-reported proceedings held in 8 the above-entitled matter and the transcript page format is in 9 conformance with the regulations of the Judicial Conference of 10 the United States. 11 12 Dated this 25th day of September 2024. 13 14 15 16 Ronda J. Thomas, RMR, CRR Federal Official Reporter 17 18 19 20 21 22 23 24 25

	10:00 [6] 3/16 155/22 156/3 156/6 156/12	33 [1] 72/11
BY MR. CARMECHAET: 19-02-02-02-PDE 49/10 56/7 7378 79/20 80/23 93/23	156/25 10: សិច្ចបញ្ជាខ្ វេ 46 Filed 10/01/2	35 [3]
BY MR. STRAWBRIDGE: [3] 105/7 130/18	10:30 [1] 130/4	36 percent [1] 136/20
148/3 BY MS. GARGEYA: [1] 5/1	10s [1] 43/12 11 [7] 26/3 60/23 89/13 126/12 133/12	37 percent [1] 131/9 3:50 [1] 157/3
BY MS. WYRICK: [2] 16/23 27/7	133/17 135/18 11:00 [1] 3/17	3a [5] 36/18 36/19 36/23 36/25 38/6 3b [2] 37/6 38/6
MR. CARMICHAEL: [12] 28/10 35/22 36/3 39/7 49/8 73/6 79/1 79/19 93/18 104/25	11:05 [2] 1/7 3/1	4
135/2 146/12	12 [6] 41/4 41/5 62/3 62/4 68/23 68/24 12:48 [1] 79/14	4 percent [1] 145/23
MR. GARDNER: [6] 148/12 149/21 151/4 152/17 153/3 156/23	13 [4] 65/25 117/20 119/19 123/6 13 1/2 [1] 120/24	40 percent [8] 44/20 44/20 78/17 79/23
MR. MORTARA: [5] 153/11 153/20 154/14 155/3 156/20	1322.22 [1] 36/8	80/3 80/10 80/15 127/22 400,000 [1] 63/8
MR. STRAWBRIDGE: [17] 28/13 28/16 35/25	135 [1] 2/9 14 [1] 62/12	44 percent [2] 131/8 136/6 46 percent [1] 136/8
105/3 130/15 134/23 135/11 146/18 147/17 147/22 147/25 148/6 150/15 150/20 150/25	146 [1] 2/10	47 [1] 133/20
151/2 155/1 MS. GARGEYA: [7] 4/7 4/11 4/24 16/18	15 [10] 46/10 65/8 65/11 65/13 66/8 66/8 66/9 125/3 138/8 139/13	47 percent [1] 136/7 48 [1] 142/11
26/16 27/16 27/25	15-year [11] 65/10 66/3 66/10 66/17 69/4 135/14 136/18 136/25 137/2 137/5 137/7	5
MS. WYRICK: [3] 27/2 27/21 28/23 THE CLERK: [12] 3/13 4/14 4/16 4/20	150 [1] 130/13	5 percent [1] 75/10
28/25 29/3 29/7 79/12 79/17 156/5 156/13 157/1	17 [4] 63/13 77/23 101/25 136/5 18 [5] 64/15 72/9 72/10 90/11 90/14	5-year [1] 137/8 50 [2] 101/9 144/24
THE COURT: [101] 3/2 3/14 4/8 4/13 4/21	19 [1] 115/1 1997 [1] 5/16	50 percent [1] 125/1
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